



# BUSINESS PROCESS ANALYSIS OF EXPORTING AND IMPORTING FEW SPECIFIC PRODUCTS

## EXPORT OF READYMADE GARMENTS (RMG)

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#### Abstract

Exports play a crucial role in boosting domestic production, foreign currency revenue, employment opportunities, and enhancing the balance of payments. Therefore, exports are a fundamental pillar for advancing the Egyptian economy and positioning it in the right direction. This study aims to comprehensively assess both the formal and informal procedures associated with the export process of a specific set of products. In this analysis, ECES has employed the Business Process Analysis (BPA) Model issued by the UN Centre for Trade Facilitation and Electronic Business (UN/CEFACT). Notably, this marks the first time in Egypt that a globally standardized modeling language has been used, enabling a comparative evaluation of Egypt's export processes on a global scale. Specifically, the study delves into the export process of readymade garments, focusing on products categorized under HS Code 6203. This analysis covers document requirements, the time required to complete various procedures, and the involved entities. To gather these insights, ECES conducted interviews with different stakeholders for each specific product and reviewed pertinent regulations and studies. International experiences were also studied to benchmark Egypt's trade process against global standards and extract valuable lessons for enhancing the Egyptian trade process. The study comprises two main parts: Part I examines the current state of the detailed trade process pertaining to the reviewed products, labeled as the "As Is" situation. Part II presents scenarios for improving this process, the "To Be" scenario, along with recommended corrective actions based on stakeholders' input, international best practices, and ECES' analysis.

#### ملخص

تلعب الصادرات دورا مهما في زيادة الإنتاج المحلي، وتوفير النقد الأجنبي و التشغيل، وتحسين ميز إن المدفو عات، ومن ثم فإن التصدير يشكل أحد أهم الدعائم اللازمة للنهوض بالاقتصاد المصري ووضعه على المسار الصحيح وفي المكانة التي يستحقها. في هذا الإطار، أعد المركز هذه الدراسة بهدف تحليل جميع الإجراءات الرسمية وغير الرسمية المتعلقة بتصدير مجموعة من المنتجات؛ حيث طبق في دراسته للمنظومة الحالية نموذج توثيق الأعمال التجارية (BPA Model) الصادر عن منظمة الأمم المتحدة لتيسير التجارة (UN/CEFACT)، مستخدما، لأول مرة في مصر، لغة نمذجة موحدة عالميا بما يسمح بمقارنة الوضع في مصر مع باقي دول العالم. وتحديدا، تختص هذه الدراسة بتحليل إجراءات تصدير منتجات الملابس الجاهزة بالتركيز على منتجات رمز النظام المنسق HS وتحديدا، تختص هذه الدراسة بتحليل إجراءات تصدير منتجات الملابس الجاهزة بالتركيز على منتجات رمز النظام المنسق طالع وتحديدا، تختص هذه الدراسة بتحليل إجراءات تصدير منتجات الملابس الجاهزة بالتركيز على منتجات رمز النظام المنسق HS وتحديدا، تختص هذه الدراسة بتحليل إجراءات تصدير منتجات الملابس الجاهزة بالتركيز على منتجات رمز النظام المنسق الم وي يعتمد التحليل على مقابلات مع مختلف أصحاب المصلحة/ الأطراف المعنية بكل منتج، بالإضافة إلى مراجعة اللوائح والدراسات المختلفة ذات الصلة، ودراسة العديد من الخبرات الدولية من أجل مقار نة العمليات والإجراءات (رسميا وغليان)، والأطراف المعنية؛ المنتجة في مصر والاستفادة منها في تحسين الإجراءات المولية في مصر. وتتكون الدراسة من جزئين رئيسيين؛ حيث يستعرض المتبعة في مصر ، والاستفادة منها في تحسين الإجراءات ذات الصلة في مصر. وتتكون الدراسة من جزئين رئيسيين؛ حيث يستعرض المونا يوفي مصر ، والاستفادة منها في تحسين الإجراءات التجارية المعليات والإطراف المعنية، وفي مصر ، والاستفاذ والول، مع تلك المجزء الأول الوضع الحالي للإجراءات والعمليات التجارية المالمين والأطراف المعنية، وفي موء النول، مع تلك الجزء الأول الوضع الحالي للإجراءات والعمليات التجارية المتعلقة بالمنتجات محل الدراسة، بينما يطرح الجزء الثاني بعض المراء موي المقترحة لتحسين الإجراءات، مع اقتراح حلول لها بناء على آراء الأطراف المعنية، وفي ضوء التجارب الدولية وتحليل الخبراء في المركز.

# **Export of Readymade Garments (HS Code 6203)**

## Part I: "As Is" Situation

#### Introduction

This study focuses on analyzing trade processes of exporting readymade garments from Egypt using Business Process Analysis (BPA) approach. The analysis is divided into two main parts. Part I analyzes the "As Is" situation and consists of five sections: 1) Overall description of the sector including industry structure and current challenges; 2) The narrative for the production and trade processes in RMG (HS Code 6203); 3) Identification of the similarities and/or differences between export processes related to HS code 6203 and that of the other HS codes within the RMG sector; 4) Detailed documentation of export processes associated with the specific product of focus (HS Code 6203); and 5) Time procedure for RMG exports from Egypt. Part II offers proposed scenarios for improving the process ("To Be" Scenario) and includes the methodology of preparing them.

#### **1.** Sector Description- RMG<sup>1</sup>

The description includes the latest available sector's enterprise and employment distributions over all Egyptian governorates and what they imply, the sector's trade performance and major challenges faced particularly following COVID-19 and recent global dynamics.

# 1A. The latest sector's enterprise and employment distributions over all Egyptian governorates

For starters RMG comes as the second largest manufacturing industry in terms of number of workers out of a total of 24 other industries in 2019, as shown in (Figure 1.1). It accounts for 11.6 percent of total employment in manufacturing. This is the case even though the number of RMG manufacturing plants accounts for only 3.8 percent of total manufacturing plants in Egypt, reflecting the high employment capacity of this industry, being one of the most labor-intensive manufacturing industries. One of the reasons is that the RMG sector generates the cheapest job opportunity in Egypt.

The RMG sector, by its very nature, also tends to employ a lot of women as seen in figures (1.2 and 1.3). Even though the sector itself is still dominated by males (around 65%) as in all manufacturing industries, it is still ranked number one in female employment, accounting for 34% of total female employment in all manufacturing. This means that expansion of this sector

<sup>&</sup>lt;sup>1</sup> For more detailed analysis of the RMG sector, please see: (<u>Manufacturing Industries...Combined, Struggling</u> <u>Industries: Readymade Garments and Home Textiles, Views on the Crisis, the Egyptian Center for Economic</u> <u>Studies.</u>)

can significantly contribute to solving the problem of high unemployment among females in Egypt.

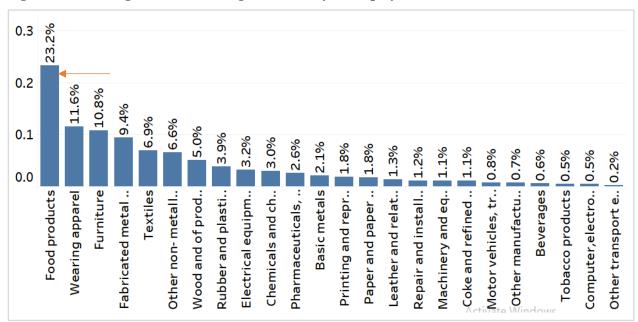


Figure 1.1. Ranking of manufacturing industries by % employment (2019)

Source: ECES's analysis of CAPMAS' latest statistics on manufacturing industries (2019)

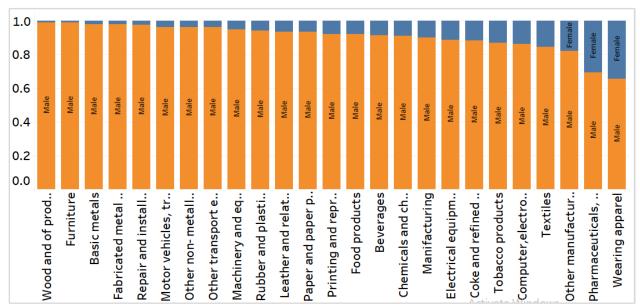


Figure 1.2. Distribution of manufacturing industries employment by gender (females in blue)

Source: ECES's analysis of CAPMAS' latest statistics on manufacturing industries (2019)

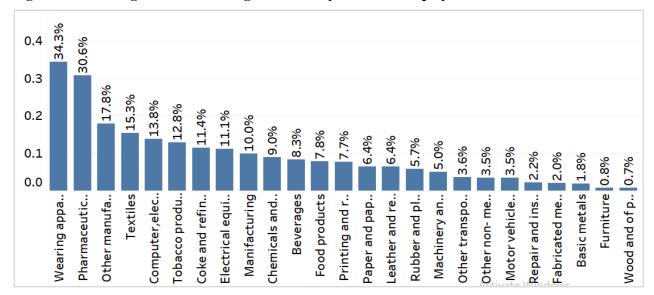


Figure 1.3. Ranking of manufacturing industries by % female employment

Source: ECES's analysis of CAPMAS' latest statistics on manufacturing industries (2019)

Figures 1.4, 1.5, 1.6 and 1.7 present the distribution of RMG enterprises and employment over all Egyptian governorates in both number of establishments and number of workers in each governorate as well as percentage distribution of both variables. The total number of establishments in all 27 governorates is 69,573, with a total employment of 307,102. Even though it differs in extent, the figures below establish the existence of this industry in all governorates.

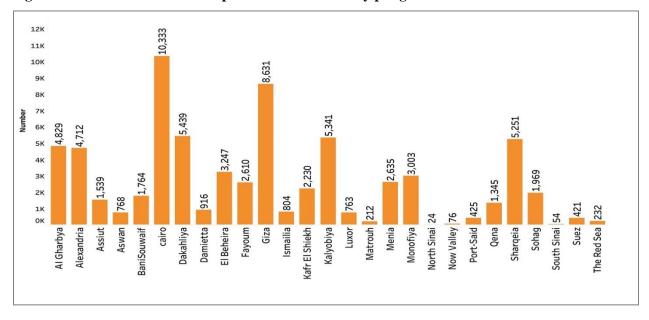


Figure 1.4. Total number of enterprises in RMG industry per governorate

Source: ECES's analysis of CAPMAS' latest statistics on manufacturing industries (2019)

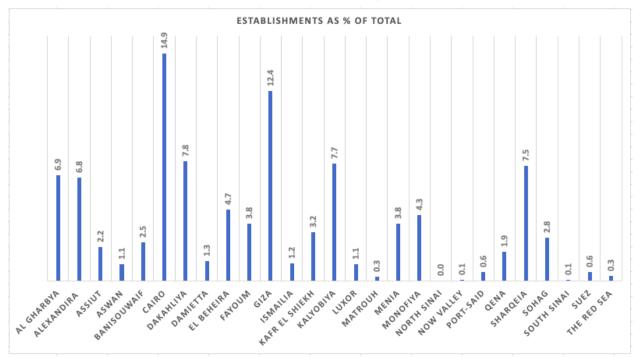


Figure 1.5. Percentage distribution of RMG industry enterprises over governorates

Source: ECES's analysis of CAPMAS' latest statistics on manufacturing industries (2019)

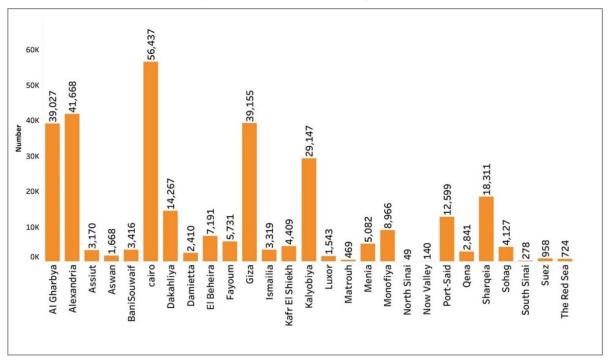
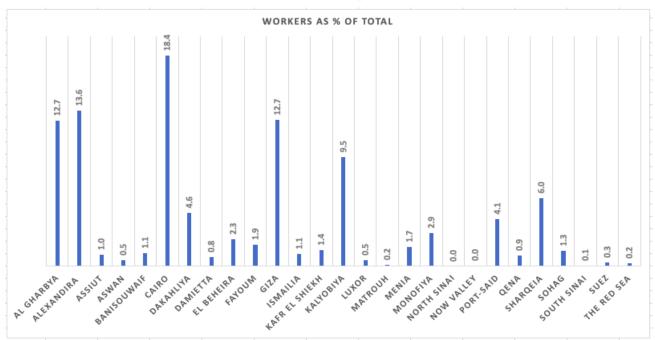


Figure 1.6. Total number of employees in RMG industry per governorate

Source: ECES's analysis of CAPMAS' latest statistics on manufacturing industries (2019).





Source: ECES's analysis of CAPMAS' latest statistics on manufacturing industries (2019).

Hence, while the industry exists in all governorates, some hold a significantly larger percentage over others, such as Cairo (16.7% average) and Giza (12.6% average) together holding just under 30% of the whole industry when looking at establishments and workers, and a vast majority of 29.3% for both governorates when observing establishments solely. Following them are Dakahlia , Qaliyubia , Sharqia, Alexandria and Al Gharbia taking up 46.4% of the establishments in the industry collectively. This leaves the remainder of the governorates with less than a fifth of the industry in either establishments or employment.

Table 1.1 and following pie charts below highlight the dispersion of enterprises and employees in this industry over governorates. It divides governorates into four groups A, B, C and D depending on how concentrated the industry is. It is noticeable that the more urban governorates such as Cairo, Giza and Alexandria all have clusters of establishments and workers (groups A and B). Even though establishment and worker dispersion follow a very close pattern and have a positive correlation, there are some governorates that show disparities. For example, whilst Alexandria holds 6.8% of establishments, it has almost double that percentage at 13.6% for employment, meaning that the garment industry there is quite labor intensive and holds more employment opportunities. It could also mean that it is over-crowded and will not withstand more labor. The opposite is true for governorates in group C, which hold more establishments than they do workers (over double the percentage). As for Group D they hold the least significance and all governorates have less than 1.5% of both establishments and workers.

Governorate Groups	Establishment Dispersion	Workers Dispersion
A: Sharqia, Cairo, Giza, Dakahlia , Qaliyubia	50.3%	51.2%
B: Alexandria, Al Gharbia, El Beheira, Monufia, Minia , Fayoum	30.2%	35.1%
C: Asyut, Beni suef, Kafr El Sheikh, Sohag, Qena	12.7%	5.8%
D: The Red Sea, Suez, South Sinai, North Sinai, New Valley, Port Said, Aswan,	6.7%	7.9%
Ismailia, Damietta, Matruh, Luxor		

Table 1.1 Distribution	of enterprises an	d employment per	groups of governorates
Table 1.1. Distribution	of enter prises an	iu empioyment per	groups of governorates

Source: ECES's analysis of CAPMAS' latest statistics on manufacturing industries (2019).

#### 1B. The size structure of enterprises measured by the number of workers<sup>2</sup>

Figure 1.8 presents the distribution of sector's enterprises by size, while figure 1.9 shows the same distribution in percentage. It is obvious that the distribution of establishments based on size favors micro-enterprises in this industry. One person establishments take up 40.3% of the industry solely, followed by 2 person establishments taking up almost 30% of the industry. Micro enterprises (1-5) thus take up a vast majority of 94.3%, leaving the remaining 5.7% distributed mainly amongst small and medium enterprises, with a very limited number of large enterprises.

This means that the garment making industry for the most part leans towards micro and small sized enterprises and tends to be associated with low capital intensity and low cost generally. Surely enough job creation in this industry, at least at the basic level, is known to be the cheapest among all manufacturing industries.

 $<sup>^2</sup>$  In this study size by number of workers is categorized as follows: Micro enterprises (1-5 workers), Small enterprises (more than 5 and less than 50), Medium enterprises (from 50 up to 500), Large enterprises (500 and above)

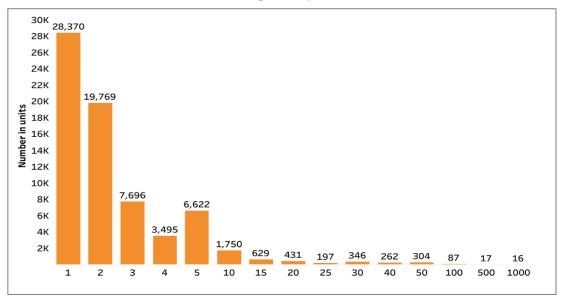
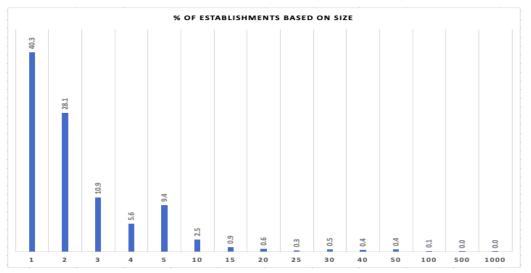


Figure 1.8. Distribution of sector's enterprises by size (measured by number of workers)

Source: ECES's analysis of CAPMAS' latest statistics on manufacturing industries (2019).

Figure 1.9. Percentage distribution of sector's enterprise by size (measured by number of workers)



Source: ECES's analysis of CAPMAS' latest statistics on manufacturing industries (2019).

#### 1C. The trade performance of the RMG sector

According to table 1.2, the value of Egypt's exports of RMG products was 1.96 billion dollars in 2021. The most important countries that Egypt exports to are: United States of America, United Arab Emirates, Spain, Germany, United Kingdom, Turkey, Saudi Arabia, Italy, State of Libya.

As for imports, the value of Egypt's imports of the RMG was 355 million Dollars in 2021, accounting for 1% of total industrial imports with trade balance significantly positive. The most

important countries that Egypt imports from are: China, Turkey, Bangladesh, Spain, United Arab Emirates, Italy, India, Viet Nam, Cambodia.

Exported value	Share in	Share in Egypt's	Imported	Share in	Share in Egypt's
in 2019 (in	Egypt's total	manufacturing	value in 2019	Egypt's total	manufacturing
thousand	exports in	exports in 2019	(in thousand	imports in	imports in 2019
dollar)	2019 (%)	(%)	dollar)	2019 (%)	(%)
1,966,489	5%	8%	355,166	0.5%	1%

 Table 1.2. Total RMG Exports, Imports and Trade balance in (2021)

Source: Calculated based on trade map data (2021)

According to table 1.3 below, two major products in this industry occupy advanced positions in the structure of Egyptian exports: Knitted or crocheted garments (HS code 61) occupy the ninth place, and articles of apparel and clothing accessories, not knitted or crocheted (HS code 62) occupy the fifth place in Egyptian exports. Our product of focus (HS code 6203) belongs to the higher export group.

Those two specific codes are privileged compared to the rest of Egypt's industries in that about 85 percent of its exports go to the top 20 importing countries of RMG in the world, with the US alone accounting for about 50 percent of total Egyptian exports of RMG in 2018. European countries come in second place as the largest importer of Egyptian ready-made clothes, accounting for 34.6 percent of Egyptian exports of ready-made clothes. This means that there is already a huge export market for this industry, which requires further expansion and support, as efforts in this regard will directly translate into business opportunities and hard currency revenues.

Year	20	03	20	06	2	010	20	14	20	018
HS Code	62	61	62	61	'62	'61	'62	'61	'62	'61
Egypt's ranking among the countries that export the product globally	61	62	75	74	30	42	35	43	32	46
Product ranking in Egypt's manufactured exports	5	10	12	15	5	13	3	8	5	9
Product Country ranking	Articles of apparel and clothing accessories, not knitted or crocheted United	Articles of apparel and clothing accessories, knitted or crocheted United	Articles of apparel and clothing accessories, not knitted or crocheted United	Articles of apparel and clothing accessories, knitted or crocheted United	Articles of apparel and clothing accessories, not knitted or crocheted United	Articles of apparel and clothing accessories, knitted or crocheted United	Articles of apparel and clothing accessories, not knitted or crocheted United	Articles of apparel and clothing accessories, knitted or crocheted United	Articles of apparel and clothing accessories, not knitted or crocheted United	Articles of apparel and clothing accessories, knitted or crocheted United
1	States of America 70.8	States of America 51.3	States of America 70.9	States of America 52.2	States of America 56.3	States of America 51.6	States of America 48.5	States of America 55.4	States of America 45.6	States of America 58
2	Germany 8.3	Germany 16.8	Germany 2.8	Germany 8.5	Germany 8.1	Germany 6.5	Germany 8	Germany 3.7	Germany 7.1	Germany 3.4
3	United Kingdom 4.8	United Kingdom 9.4	United Kingdom 3.5	United Kingdom 14.8	Japan 0.1	United Kingdom 13.6	Japan 0.2	Japan 0.1	Japan .2	Japan 0

### Table 1.3. Development of the Market Share of Top 20 Importing Countries in Egypt's Exports of RMG (2003-2018) \*

Year	20	003	20	06	20	)10	20	)14	20	)18
4	Japan 0.1	Hong Kong, China 0	Japan 0	Japan 0.1	United Kingdom 11.8	Japan 0.1	United Kingdom 11.9	United Kingdom 7.6	France 3	United Kingdom 6.4
5	France 3.7	Japan 0	France 6.4	Hong Kong, China 0	France 1.5	France 5.3	France 1.2	France 4.2	United Kingdom 7	France 1.2
6	Hong Kong, China 0	France 5.3	Hong Kong, China 0	France 6.3	Italy 4.7	Hong Kong, China 0	Spain 8	Italy 2.7	Spain 11.5	Italy 5.4
7	Italy 1.1	Italy 0.6	Italy 1.7	Italy 2.9	Spain 5.3	Spain Italy1.9 Italy Kong,		2.9 China		Spain 4
8	Belgium 0.2	Spain 1.7	Spain 0.4	Spain 1	Hong Kong 0	Spain5.3	Hong Kong, China 0.2	Spain 3.2	Netherlands	Netherlands 2.3
9	Spain 0.1	Belgium 0.3	Belgium 0.2	Belgium 3.3	Netherlands 2.3	Netherlands 3.2	Netherlands 0.9	Netherlands 1.4	Korea, Republic of .1	Hong Kong, China .1

Year	20	003	20	006	2	010	20	)14	20	)18
10	Netherlands 2.2	Netherlands 4.2	Netherlands 1	Netherlands 2.4	Belgium 0.6	Belgium 1.4	Korea, Republic of 0.1	Canada 0.8	Hong Kong, China .2	Canada 1.3
11	Switzerland 0.1	Canada 1	Canada 0.3	Canada 0.8	Canada 0.9	Canada 0.6	Belgium 1.3			Belgium 3.5
12	Canada 1	Mexico 0	Switzerland 0	Austria 0.1	Russian 0	Federation		Russian Federation 0.1	Poland .6	Poland .5
13	Austria 0	Austria 0.1	Korea, Republic of 0	Switzerland 0	Korea, republic of 0.1	Austria 0	Russian Federation 0	United Arab Emirates 0.7	China .9	Korea, Republic of .1
14	Korea, Republic of 0	Switzerland 0.6	Austria 0	Denmark 1	Switzerland 0.3	Australia 0.1	China 0.3	Austria 0	Belgium .6	Austria 0
15	Denmark 0.5	Singapore 0	Denmark 0.8	Australia 0.1	Austria 0	Switzerland 0.1	Switzerland 0	Australia 0.1	Switzerland 0	China .1
16	Mexico 0	Denmark 0.5	Australia 0.1	Singapore 0	Australia 0.1	Denmark 0.3	Australia 0.1	Switzerland 0.2	0.1	Russian Federation .1
17	Sweden 0	Sweden 0	Sweden 0.1	Sweden 0.1	Denmark 0.2	Poland 0.1	Austria 0	Korea, Republic of 0.1	Austria .1	Australia .3

Year	20	003	20	)06	20	)10	20	)14	20	)18
18	Australia 0.1	Korea, Republic of 0	Saudi Arabia 2.7 Mexico 0.2		Sweden 0.6	Sweden 0.2	United Arab Emirates 1	Poland 0.4	Australia .2	Switzerland .1
19	Norway 0.1	Australia 0.1	Mexico 0	Korea, Republic of 0.1	Poland 0.1	Korea, Republic of 0.1	Poland 0.5	Denmark 0	Viet Nam 0	United Arab Emirates .7
20	China 0	Ireland 2.2	Panama 0	Ireland 0.8	turkey 2.4	Portugal 0.3	Denmark 0.1	China 0.1	Denmark	Denmark 0
Percentage of total exports of the product (item) for the top 20 importers	93.1	94.1	90.9	94.7	95.4	90.7	86.2	85.8	82.9	90.4

Source: Calculated based on Trade map data.

\* Although the table stops at 2018, the trend remains the same especially with the US remaining the number one market for Egyptian RMG exports.

Concerning the specific product of interest in this study HS Code 6203, table (1.4) showing the specific trade performance of all products under HS code 62 category, clearly shows that it alone accounts for 44.5% of total exports from the HS code 62 category and 29% of total RMG exports.

Code	Product label	Exported value in 2021 in US Thousand Dollars	Share % of total product (62) exports	Imported value in 2021 in US Thousand Dollars	Share % of total product (62) imports	Trade balance 2021 in US Thousand Dollars	Share % of total RMG exports
	Men's or boys' overcoats, car coats,						
	capes, cloaks, anoraks, incl. ski jackets,						
'6201	windcheaters,	371	0.03	790	0.46	-419	0.02
	Women's or girls' overcoats, car coats,						
	capes, cloaks, anoraks, incl. ski jackets,						
'6202	windcheaters,	1,732	0.14	861	0.5	871	0.08
	Men's or boys' suits, ensembles, jackets,						
	blazers, trousers, bib and brace overalls,						
'6203	breeches	563,023	44.53	8,092	4.7	554,931	28.63
	Women's or girls' suits, ensembles,						
	jackets, blazers, dresses, skirts, divided						
'6204	skirts, trousers,	164,646	13	41,395	24	123,251	8.37
	Men's or boys' shirts (excluding knitted						
	or crocheted, nightshirts, singlets and						
'6205	other vests)	169,415	13.4	85,873	50	83,542	8.62

Table 1.4. Trade performance of HS C	Code 62 in RMG and positioning of HS Code 6203 (2021)

	Women's or girls' blouses, shirts and						
	shirt-blouses (excluding knitted or						
'6206	crocheted and vests)	12,918	1	8,173	4.7	4,745	0.67
	Men's or boys' singlets and other vests,						
	underpants, briefs, nightshirts, pyjamas,						
'6207	bathrobes,	20,240	1.6	2,014	1.2	18,226	1.03
	Women's or girls' singlets and other						
	vests, slips, petticoats, briefs, panties,						
'6208	nightdresses,	15,328	1.2	2,005	1.2	13,323	0.8
	Babies' garments and clothing						
	accessories of textile materials						
'6209	(excluding knitted or crocheted	31,867	2.5	234	0.14	31,633	1.6
	Garments made up of felt or nonwovens,						
	whether or not impregnated, coated,						
'6210	covered or laminated;	170,467	13.5	2,093	1.2	168,374	8.7
	Tracksuits, ski suits, swimwear and						
	other garments, n.e.s. (excluding knitted						
'6211	or crocheted)	14,335	1.1	8,180	4.6	6,155	0.7
	Brassieres, girdles, corsets, braces,						
	suspenders, garters and similar articles						
'6212	and parts thereof,	1,155	0.09	8,496	4.9	-7,341	0.06
	Handkerchiefs, of which no side exceeds						
'6213	60 cm (excluding knitted or crocheted)	0	0	6	0.003	-6	0

	Shawls, scarves, mufflers, mantillas,						
	veils and similar articles (excluding						
'6214	knitted or crocheted)	44,174	3.5	2,456	1.4	41,718	2.25
	Ties, bow ties and cravats of textile						
	materials (excluding knitted or						
'6215	crocheted)	17	0.001	217	0.13	-200	0.0009
	Gloves, mittens and mitts, of all types of						
	textile materials (excluding knitted or						
'6216	crocheted	1,977	0.16	401	0.2	1,576	0.1
	Made-up clothing accessories and parts						
	of garments or clothing accessories, of						
'6217	all types of	52,832	4.18	1,678	1	51,154	2.7
Total		1,264,497	100	172,965	100	1,091,532	64.3309

Source: Calculated based on trade map data (2021).

#### 1D. The challenges faced by the RMG during and following covid

#### 1D.1 The COVID period

The RMG sector was the most affected by the crisis, as its exports decreased in 2020 by 15% in comparison to 2019. This sector was the largest contributor to the overall negative growth rate recorded by the textile industry as a whole.

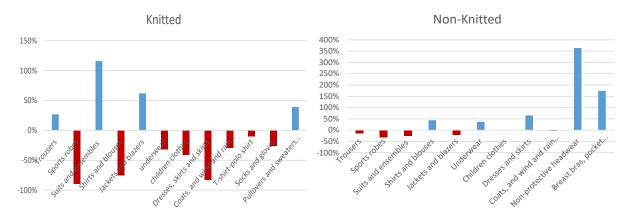
By conducting deeper analysis of RMG exports, we find that both knitted (HS Code 61) and nonknitted garments (HS Code 62) have registered negative growth due to the pandemic, with knitted exports witnessing a greater decline compared to non-knitted garments (-27% and -11%, respectively). Nevertheless, we find that non-knitted clothes have contributed more to the decline in RMG exports by 43%, given that they constitute the majority of Egyptian exports.

The impact of the pandemic on the RMG sector was not limited to the volume of exports only, but also extended to the pattern of demand for certain products of RMG. Looking at the structure of RMG exports by product during January-November 2020 as shown in Figure 1.10, we note the following:

- The vast majority to the knitted products declined, except for trousers, suits and sets, blazers and pullovers.
- The decrease in exports of some formal (non-knitted) clothes belonging to (HS Code 6203), specifically trousers, suits and sets, jackets and blazers, which together constituted 66% of Egyptian non-knitted exports in 2019. This is in contrast, to the increase in exports of shirts, blouses, dresses and skirts, which constituted 10% of Egyptian non-knitted exports in the same year.
- The decrease in sportswear exports in both categories (knitted and non-knitted), which constituted 20% of Egyptian exports of RMG in 2019.

This pattern indicates a paradigm shift in the industry as a whole due to new work habits such as work from home and holding meetings via the Internet (using Zoom etc.). This means a long-term change in the industry supported by a change in the purchasing pattern, as online purchases skyrocketed. One indication of this is the outperformance of Amazon, the online RMG retailer in the US, over Walmart. As for sportswear, this may reflect a decline in sports activities in general, especially in Europe and the US, which usually take place inside closed halls.

#### Figure 1.10. Export growth rate of RMG products (knitted and non-knitted) during January-November 2020 compared to the corresponding period in 2019



Source: Data of the RMG Export Council.

As for the impact of the pandemic on the geographical destination of ready-made exports, we note that the main trading partners of Egypt have not changed with the US standing as the most important market.

#### 1D.2 Post COVID to date

Starting 2021 some recovery was witnessed in RMG but the recovery was very limited as it was hindered by internal and external constraints. Internally, enterprises felt a lot of pressure from the Tax Authority in spite of the difficult phase that they were going through. Also, the export support that the government owed to the companies were paid back in installments, while they had to pay all their dues to the Ministry of Finance fully and on time no matter what. This situation meant that they had serious cash flow issues, not to mention the typical problems associated with slow import and export procedures (detailed analysis in section four below).

On the external side, disrupted supply chains and problems with cargo ships meant irregular supply of needed components necessary for all industries. The main source for all textile components yarn, fabrics, dyes and accessories is China. Irregularity of the Chinese factories due to more than one round of COVID, meant limited supply and higher prices for these components, making them accessible only to those who have the funds to buy. With cash flow problems Egyptian RMG enterprises cannot easily compete with their competitors, for example Turkish exporters who operate in an environment highly supportive for exports providing them with whatever they need. In spite of these conditions, according to the RMG Export Council, the first four months of 2022 witnessed some tangible increase in exports over same months in 2021. This is happening in spite of shrinking demand in the US due to inflation and war conditions. While this seems to contradict with increased exports by Egypt. The explanation, is that there is a new trend by US buyers to direct their garment orders to Egypt instead of China. Orders are mostly for new varieties within the same product groups (HS codes 61 and 62).

This positive impact on Egyptian exports is then due to substitution of one source for another taking place, even though overall demand in the US is shrinking. Egypt's biggest constraint on increasing exports at the present time is the limited productive capacities due to the inability of enterprises to expand and multiply because of the impeding investment climate.

#### 2. The narrative for the production and trade processes of (HS Code 6203)

The product group (HS Code 6203) belongs to the category (HS Code 62) of non-knitted product groups. These are the ones that use cotton, synthetic or mixed fabrics and cut them as per the specifications of the pattern requested by the buyer. Buyers typically have very strict specification of fabrics and accessories. The bigger and more famous the buyer the more he tends to request accessories of a certain brand and not just technical specifications of functionality. All this means that some components must be imported to meet the requests of the buyer. More often than not even if fabrics are 100 percent cotton and available locally in the finished format requested by the buyer, the exporting enterprise still needs to import some other component of production, either dyes to process the local 100% cotton fabric, or other fabrics that meet the color and specs requested by the buyer. Other than fabrics, buttons, zippers etc. may also be imported.

Although the RMG is subject to the same horizontal observations as the rest of the exported products (Annex A), specific focus on some of them is indicated below as they are most relevant to the sector

#### **Observation #1**

Due to the nature of the RMG industry which is highly competitive and exporters have to respond quickly to the ever-shorter life spans of styles and fashion - unlike the home textile productsproducers cannot keep stock of the raw materials used, rather the production of almost all export orders by buyers involves some level of importation of components which makes the problems related to importation (observation#1 annex A) represent a serious constraint facing the RMG exporters.

The production delay can be long to the extent that it can cause serious shipment delays. Sometimes such delays in production force the export company to air the shipment instead of sea shipment just to comply with time requirements by the buyer. This method is more expensive than sea shipment. If they stick to sea shipment and arrive late they can be fined by buyer thus receive payment less than originally contracted.

#### **Observation #2**

Specific problems related to the importation of ready-made garments and home textile intermediate products are

- The importation of the security label has to pass through a security check by the general security (El Amn El Aam) which both takes time (4-5 days) and adds additional costs. Some foreign exporters may refuse to register in CargoX, since its cost might exceed the value of the transaction itself. Further, it adds another financial burden on smaller companies.
- The importation of yarn from India and Pakistan specifically has to go through a quick drug check by the police before clearance of the shipment which is strange and unconventional procedure.

#### **Observation #3**

Determining the allowances by the Industrial Control Authority (ICA) (observation #5 - Annex A) is especially problematic for the RMGs. Exporters suffer between the Industrial Control Authority and the Customs to determine the allowances. Because RMGs are not a standardized products and have several models and sizes, RMGs producers more often than not has to issue a new ICA letter with new models coming out every season. The process involves paperwork of its own and more than one visit by the technical committees in case of disagreement on amounts of "allowances". The process involves both the Industrial Control Authority and the Customs Authority. If not completed in the right sequence the exporting enterprise cannot retrieve the drawback incentive or release its letter of guarantee associated with the temporary admission system. With the mistrust between the RMG producers and the government (observation # 4 in Annex A) the process can be

tedious and take a long time not to mention involvement of informal payments to speed up the process.

In addition, the duration for completing Industrial Control Authority procedure is highly affected by the geographical location of the enterprise. The Authority has 16 branches, ten of which are in different governorates including six in Upper Egypt. Such geographical spread is supposed to facilitate the service delivery, but unfortunately this is not the case because the team of technical experts that do the inspection and measurement of unused material is located primarily in the central office, which means that everything has to be done through it. And these committees have to travel to different governorates to do the inspection. This unavoidable traveling is translated into longer time for completing that step even if the procedure itself goes smoothly without any disagreements between the enterprise and the member of the technical committee doing the inspection.

#### **Observation#4**

In RMG sample production is key, since it is subject to design and fashion. Each buyer has his own design and technical specifications which change with each model. Unlike other products like the marble and granite where exporters send samples only once to the foreign buyer if he is a new customer after which the buy deals between the two parties are conducted without sending samples, RMG samples have to be sent and approved every single export transaction. This means that any difficulties associated with preparation and exportation of samples can affect the entire export traction very significantly.

#### **Observation #5**

There is an opportunity to expand in the Egyptian exports from code 6203 to niche markets, using the long stable Egyptian cotton. This is in addition to the opportunities in utilizing patterns and knits that reflect the Egyptian culture (Paranoiac, Islamic, etc.).

#### 3. Similarities and differences between (HS Code 6203) and the rest of RMGs

The rest of the products in (HS Code 62) are subject to the same export and import procedures as (HS Code 6203) to be documented in details in the next section. Knitted products (HS Code 61)

are different because the product for inspection is not fabric but rather yarn. So products go through the same procedures as (HS Code 62) but in addition, the waste measured by the Authority for industrial control is in kilos of fabric produced out of every kilogram of yarn. In addition, the customs authority takes a sample of exported product to analyze to make sure it has the same imported yarn specifications. Any discrepancy between the two, even if small, is a serious felony because it means that the producing company is exporting something different from what has been imported thus suspicions of smuggling imported yarn meant for export to the local market.

# 4. Detailed documentation of export processes associated with the specific product of focus (HS Code: 6203)

This section includes detailed documentation of the business processes that exporters have to go through in order to export RMG from Egypt, specifically HS Code 6203. The section starts with a brief overview of the prerequisites that should be fulfilled before exportation

#### **Pre-requisites for Exporting**

- Registration at GOEIC (for inland companies) or GAFI (for free zones companies)
- Registration at IDA (industrial license)—The industrial license must include all the products to be exported. The firm cannot export any products that are not included in the industrial license, and to do so, a request to IDA is submitted to add these new products to the industrial license
- Export permit
- Registration at Export Development Fund (for imbursement of Export Support program payments): The fee for registration varies according to the size of the exports. The documents required for registration include commercial licenses, industrial license, exporters licenses, ISO certificate, in addition to a declaration from the Customs Authority with all exports certificate to prove the size of the exports.

Fulfilling these pre-requisites is lengthy and complicated registration requirements with several organizations involved without enough coordination among them and hardly any automation of the process. For example, the process of registration in the Export Development Fund may take more than one month, depending on the speed of getting the customs declarations from all Egyptian ports

#### **Detailed documentation of export processes**

Figure 4.1 and table 4.1 present a list of 16 core business processes that are typically carried out when exporting RMG (HS Code: 6203) from Egypt and a list of 17 stakeholders that an exporter indirectly or directly deals with.

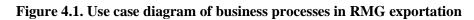
These core business processes are categorized into 3 process areas of the UN/CEFACT International Supply Chain Model:

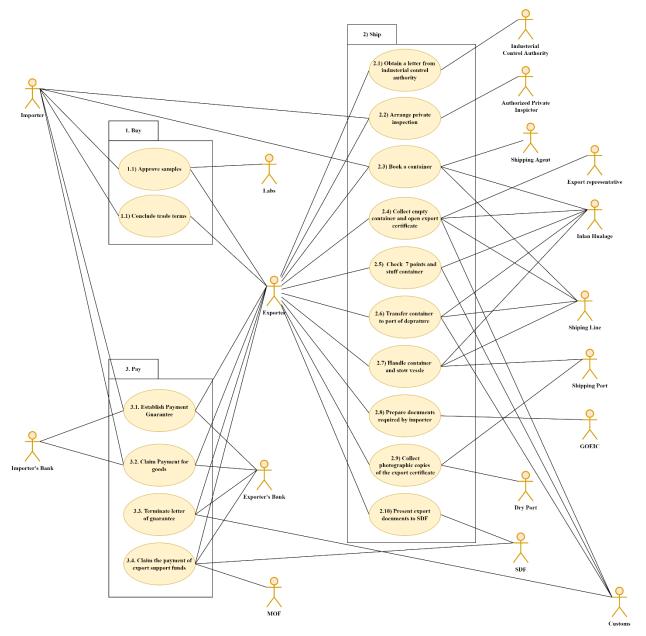
- **Buy:** the conclusion of trade terms and the establishment of sales contract.
- Ship: the arrangement for cargo movement and the completion of necessary actions to meet regulatory requirements of both export and import countries.
- **Pay:** the claim for the payment, the payment for the purchased cargo and the local payment.

As explained in section 2, the production of almost all export orders by buyers involves some level of importation of components, means that between "the placing of an order by a buyer" and actual "shipment" of the order, an import transaction takes place. Therefore, the main problems facing exporters when importing raw materials will be discussed between the documentation of "Buy" and "Ship" process areas.

It should be noted that this documentation focuses only on inland enterprises big or small, as free zone enterprises are not subject to any of the processes discussed in this report.

In the Egyptian case, the "Pay" process area does not only involve the payment for exported shipment, but also involves local payment through the export development fund, and the drawback or temporary admission system (in the latter case release of the letter of guarantee). Therefore, an additional business process that discusses the settlement with the Export Development Fund, and drawback / temporary admission will be documented.





Party Core Business Process	Importer	Industrial Control Authority	General Organization for Import and Export	Authorized Private Inspector	Inland Haulage	Shipping Line	Shipping Agent	Customs	Exporter Representative	Exporter/ exporting company	Shipping Port	Dry Port	Exporter's Bank	Importer's Bank	Testing Laboratories	Export Development Fund	Ministry of Finance
1. Buy	1	r -	1	1											<b>1</b> 7	-	
1.1. Approve samples	Х									X					X		
1.2. Conclude trade terms	Х									X							_
"Import" process of ready-made garment components																	
2. Ship	-	1	1	1	[	-			T								
2.1. Obtain a letter from industrial control authority		Х								X							
2.2. Arrange private inspection				Х				-		X							
2.3. Book a container					_		Χ			Χ							
2.4. Collect empty container and open export certificate						Х		Х		Χ							
2.5. Check 7 points and stuff container					Х		Х			Χ							
2.6. Transfer container to port of departure						Х		Х		Χ							
2.7. Handle container and stow vessel					Χ	Х					Χ						
2.8. Prepare documents required by importer			Х							Χ							
2.9. Collect photographic copies of the export certificate											Х	X					
2.10. Present export documents to EDF										X						X	
3. Pay																	
3.1. Establish payment guarantee	Х									Χ			X	Χ			
3.2. Claim payment for goods	Х									Χ			X	X			
3.3. Terminate letter of guarantee/reimbursement form								Х		Х			X			T	
customs 3.4. Claim the payment of export support			-	-												XX	x
5.4. Claim the payment of export support		<u> </u>							-	Х			Χ			Λ	1

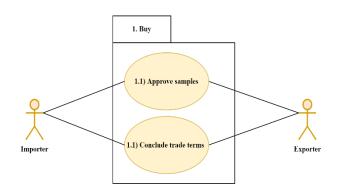
Table 4.1. Core business processes and stakeholders involved in RMG export

#### Process area 1: Buy

In the context of RMG export from Egypt, buy process area consists of 2 core business processes. As shown in figure 4.2, these core business processes deal with both approvals of samples and conclusion of trade terms.

The core processes are almost generalized across the international buying deals. However, the duration of concluding the contract depends on how quickly the sample is approved by the buyer.

#### Figure 4.2. "Buy" use case diagram



#### Core business process area 1.1: Approve samples

#### Figure 4.3. "Approve Samples" use case diagram



"Approve Samples" is the first core business process under "Buy" process area. The use case diagram in figure 4.3 suggests that this core business process requires the participation from:

- Importer
- Exporter

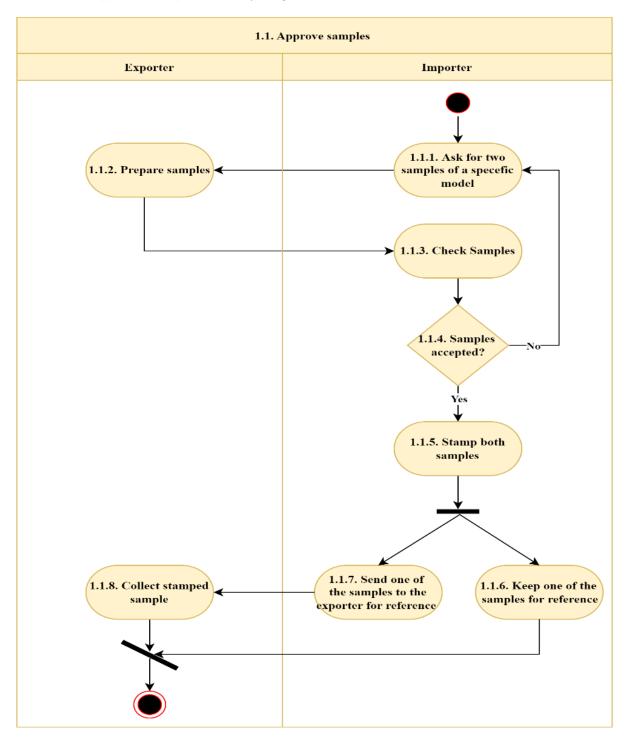
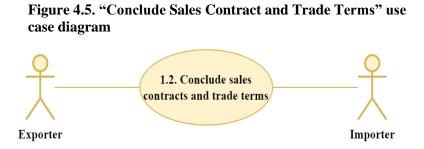


Figure 4.4. "Approve Samples" activity diagram

Name of a process area	1. Buy
Name of a business process	1.1. Approve samples
Related laws, rules, and	-
regulations	
Process participants	Exporter
	Foreign buyer (importer)
Input and criteria to enter/begin	
the business process	
Activities and associated	1.1.1. The importer asks the exporter to manufacture and send two samples of a
documentary requirements	specific model.
	1.1.2. The exporter manufactures the samples and sends them to the foreign
	buyer(importer) for approval.
	1.1.3. The foreign buyer ( importer) checks the samples.
	1.1.4. If the samples are not acceptable, he informs the exporter and asks him/her
	to modify them.
	1.1.5. If the samples are accepted, he/she signs/stamps them.
	1.1.6. The foreign buyer (importer) keeps one of the samples as a reference.
	1.1.7. The foreign buyer (importer) sends the other one to the exporter.
	1.1.8. The exporter collects the sample and starts to prepare the financial offer.
Output criteria to exit the business	Sample approval
process	
Average time required to complete	2 days
this business process	

#### Core business process area 1.2: Conclude sales contract and trade terms



"Conclude sales contract and trade terms" is the second core business process under "Buy" process area. The use case diagram in figure 4.5 suggests that this core business process requires the participation from:

- Importer
- Exporter

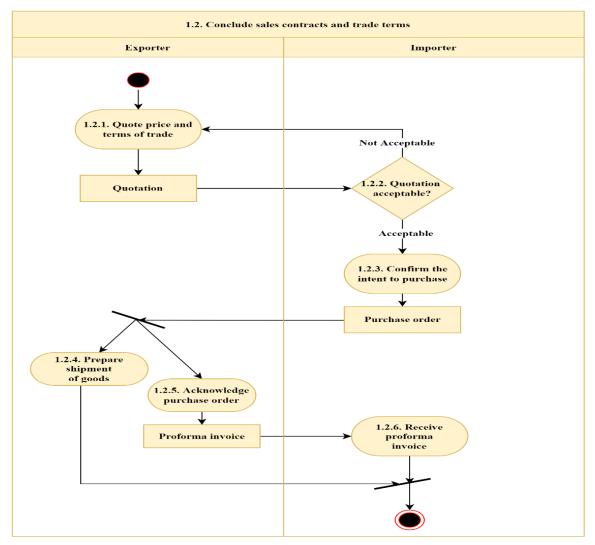


Figure 4.6. "Conclude Sales Contract and Trade Terms" activity diagram

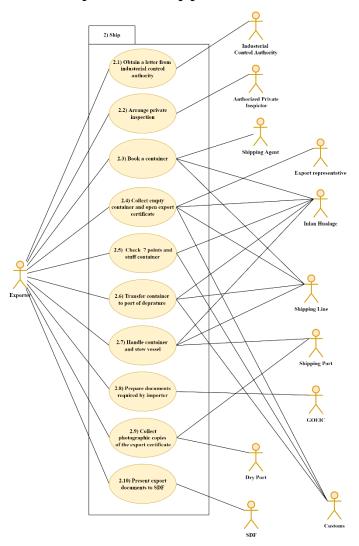
Name of a process area	1. Buy
Name of a business process	1.2. Conclude sales contract and trade terms
Related laws, rules, and	
regulations	
Process participants	Exporter
	Foreign buyer(importer)
Input and criteria to	
enter/begin the business	
process	
Activities and associated	1.2.1. Exporter prepares quotation to inform the foreign buyer (importer) about
documentary requirements	quoted price and sales terms.
	1.2.2. Foreign buyer (importer) reviews the quotation and determines if the quoted
	price and sales terms are acceptable. If they are not acceptable, the foreign
	buyer (importer) asks the exporter to revise the quoted price and sales terms.
	1.2.3. If the quoted price and sales terms are acceptable, the foreign buyer
	(importer) confirms the intent of purchase with a "Purchase Order".
	1.2.4. Exporter prepares the shipment of goods accordingly.
	1.2.5. Exporter acknowledges the receipt of Purchase Order and confirms that the
	"garments" will be delivered according to established conditions and terms
	by sending the foreign buyer (importer) a "Proforma Invoice".
	1.2.6. Foreign buyer(importer) receives the "Proforma Invoice".
Output criteria to exit the	Proforma invoice between foreign buyer (importer) and exporter, that they have
business process	concluded trade contract and terms.
	Based on a Purchase Order, an exporter can prepare goods for
	export.
Average time required to	2 days
complete this business process	

#### "Import" process of RMG components

Given that RMG export transactions almost, always involve some level of component importation, as demonstrated in the narrative section 2 above, the production stage that takes place between the "Buy" and "Ship" processes is not straight forward. Production wouldn't start unless imported components are here. Any delays in their delivery mean delays in completion of production and thus delays in shipment. They can even cause the imposition of penalties on the exporting enterprise if the delay is significant. The stage of importation of components is often problematic due to complications related to the ICA and ACI system. In particular, the ICA process becomes

relevant to the payment stage due to the drawback or temporary admission system, as seen in Observations #3 in section 2, and observations #1, #4 and #5 in Annex A.

Though relevant, the importation of components process itself will not be reflected in the tables and diagrams explaining the core processes of the export transaction because as per the Business Process Model (BPM) the latter only involves: (Buy, Ship, and Pay) and actual production is not part of it. However, its impact on the (Pay) stage is very clearly indicated in both diagrams and tables due to its close association with both the drawback and temporary admission systems. In fact, procedures associated with reimbursement of payments associated with exempted custom duties imposed on imported components used in production of exported RMGs – through these two systems- happen to be the lengthiest and most problematic stages faced by RMG export enterprises. In the context of RMG export from Egypt, ship process area consists of 10 core business processes. As shown in figure 4.7, these core business processes deal with both transport and regulatory requirements. They involve the arrangement for cargo movement as well as the completion of customs formalities and necessary actions to meet RMG export requirements imposed by government agencies from Egypt.



# Figure 4.7. Use case diagram of core business processes in ship process area

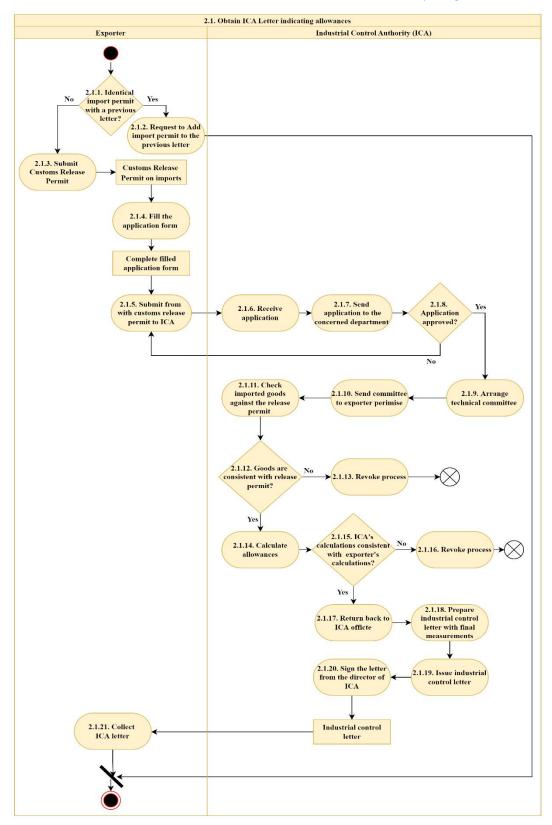
### Core business process area 2.1: Obtain the ICA letter indicating allowances

Figure 4.8. "Obtain the ICA Letter Indicating Allowances" use case diagram

2.1. Obtain ICA Letter indicating allowances Industrial Control Exporter Authority (ICA)

The use case diagram shown in figure 4.8 suggests that "Obtain the ICA letter indicating allowances" process requires the participation from:

- Exporter
- Industrial Control Authority (ICA)





Name of process area	2. S	Ship
Name of business process	1.2. 0	Obtain the ICA letter indicating allowances
Related laws, rules, and	• I:	mport and Export Law No. 118 of 1975 and its executive regulations issued by
regulations	Ν	Ainisterial Resolution 770 of 2005 and their amendments
	• (	Customs Law No. 207 of 2020 and its executive regulations issued by Minister of
	F	inance Decree No. 430 of 2021
	• F	rime Minister's Decision No. 1635 of 2002 regarding the rules and procedures
	r	egulating temporary permits and refunds of taxes and customs duties
	• F	Procedures Circular No. 8 of 2015 regarding temporary permits
Process participants	Expo	rter
	Indus	trial Control Authority
Input and criteria to	• T	The Custom Release Permit of imported raw materials is correct
enter/begin the business	• I	mported raw materials are already cleared from customs and stored at the factory
process	p	remise
Activities and associated	2.1.1.	Is the import permit completely identical to a previous one?
documentary	2.1.2.	If the answer is yes, then the exporter can add this particular import permit to the
requirements		existing ICA letter.
	2.1.3.	If the answer is no, then the exporter has to obtain a new ICA letter for the
		imported raw material. He starts by preparing the customs release permit to be
		submitted at a later stage to the Industrial Control Authority.
	2.1.4.	Exporter fills in an empty form from the authority with the required information.
	2.1.5.	Exporter submits the form to the ICA reception office.
	2.1.6.	
	2.1.7.	ICA Reception Office forwards the form to the concerned department.
	2.1.8.	
		approved, the department asks the exporter to do necessary modifications.
	2.1.9.	
	2.1.10	D. ICA sends committee to the exporter premise.
		- The committee comes to the factory within 15-20 days of submitting
		the application due to the weak capacity of the Authority and the
		lack of sufficient committees and workers.
		- Committee delays are not suitable for express orders that may be
	0.1.1	manufactured and exported within 10 days.
		1. ICA committee checks the imported raw materials against the release permit.
	2.1.12	2. ICA committee checks if raw materials specifications match those listed in the
		permit.

2.1.13.	If raw materials specifications do not match those listed in the permit, the
	inspectors revoke the process.
2.1.14.	If raw materials specifications match those listed in the permit, the inspectors
	calculate their own allowances. The committee joins earlier at the process of
	cutting the fabric to calculate the corresponding allowances for each model.
2.1.15.	ICA checks if its calculated allowances are consistent with exporter's calculations.
	- Usual allowances measurements (the amount of material that does
	not go into production or wasted during the cutting phase) (refer to
	observation #3) are calculated using advanced software programs.
	This avoids contradiction between the exporter and the committee.
	- Cases showed that large enterprises exporters are somehow sure of
	their own allowances amount calculations that if the committee rates
	are not converging with these rates, exporter insists and urges the
	committee to revisit its calculation until they do so.
	- However, small and medium enterprises might not be able to follow
	the same technique due to financial issues.
2.1.16.	If allowances calculated by the ICA committee are not consistent with the
	allowances submitted by the exporter and both sides did not come to an
	agreement, the process is revoked.
2.1.17.	If ICA committee calculations came consistent with exporter's calculations, the
	committee returns back to office for finalization.
2.1.18.	ICA prepares a letter indicating allowances for each product with final
	measurements.
	- If the exporter is designing exactly the same previous "product" with
	previous signed ICA letter, he/she might not go through this process
	and the letter could be reused as long as it is exactly with the same
	specifications.
	- If the exporter tried to add import permits to the letter of Industrial
	Control after goods being already exported, the Authority may find it
	problematic to do so if the permits to be added on the letter are not
	completely identical to the previous permits for which the letter was
	issued. If there is a difference of even one letter in the wording of the
	permits, the addition is not made.
	- This reveals that until now there is no one unified context or
	template for these letters that could ease the process for exporter and
	guarantee that they get their drawbacks.
2.1.19.	

	- The real problem lies in the customs request to obtain an Industrial
	Control letter for yarn. Yarn is imported by the company without
	prior knowledge of the model that this yarn will be used in
	manufacturing. The company builds up a stock of yarn in its
	warehouse that allows it to respond to any future order quickly.
	Thus, it is impossible to determine the wastage rates at the time of
	importing the yarn.
	- The decision to issue an Industrial Control letter for yarn was issued
	a year ago, and when it caused problems for the industry and factory
	owners objected, its implementation was suspended for a year,
	ending July 1, 2022. Consequently, the problem was postponed and
	not definitively resolved, knowing that the decision was not
	subjected to a study at the time it was taken, and did not consider the
	inability of the Industrial Control Authority to examine all import
	permits.
	2.1.20. The ICA director signs the letter before being directed to the reception again.
	- The director has to sign the letter, given that there is only one active
	centralized office all over the governorates of Egypt.
	- Offices in other governorates (16 offices) are unfortunately not
	working and exporters there have to travel to get this signature,
	which is essential to release letters and take back their taxes and
	customs.
	- In addition to the unavailability of the technical inspectors on the
	governorate level due to the low level of worker's skills in local
	offices there (refer to observation #3).
	2.1.21. Exporter collects the signed ICA letter.
Output criteria to exit the	Collect ICA letter
business process	
Average time required to	35 days
complete this business	
process	

### Figure 4.10. "Arrange Private Inspection" use case diagram



The use case diagram shown in figure 4.10 suggests that "Arrange Private inspection" process requires the participation from:

- Exporter
- Private Inspector

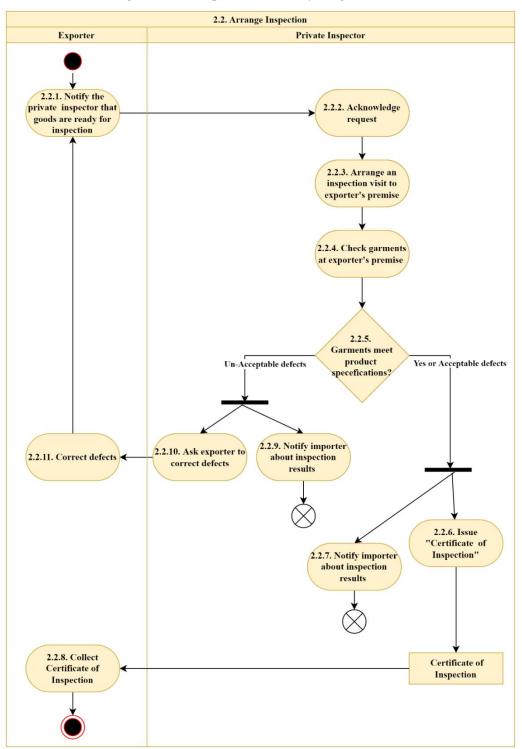
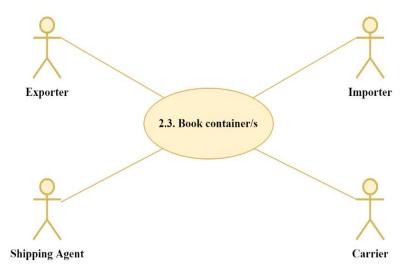


Figure 4.11. "Arrange Private Inspection" activity diagram

Name of a process area	2. Ship
Name of a business process	2.2. Arrange Private inspection
Related laws, rules, and	
regulations	
Process participants	Exporter
	Private inspector
Input and criteria to	
enter/begin the business	
process	
Activities and associated	2.2.1. The exporter notifies the private inspector that goods are ready for inspection.
documentary requirements	2.2.2. The private inspector acknowledges notification request.
	2.2.3. The inspector arranges an inspection visit to the exporter's premise to randomly check garments.
	2.2.4. The inspector visits the exporter premise to randomly check garments.
	2.2.5. The inspector checks if garments meet specifications or have any defects.
	2.2.6. If garments meet specifications, or have minor defects that are within the
	acceptable limits defined by the importer, the inspector issues a certificate of
	inspection.
	- Given that the inspection is conducted on random sample, the certificate of inspection does not absolve the exporter of full responsibility for the entire shipment.
	- In very few cases, the exporter does not make the deal with the client
	directly, but rather through an exporting company. In this case, the exporting company will be responsible for the inspection process. The exporting company does not only inspect garments after being wholly manufactured, but also inspects the entire process step by step which is safer for the client.
	2.2.7. The inspector notifies the foreign buyer (importer) about the inspection
	results.
	2.2.8. The exporter collects the certificate of inspection.
	2.2.9. If garments do not meet specifications, the inspector notifies the foreign
	buyer(importer) about the inspection results.
	2.2.10. The inspector also in this case asks the exporter to arrange another inspection
	visit after correcting the defects.
	2.2.11. Exporter corrects the defects and notifies again the inspector that goods are
	ready for re-inspection.
Output criteria to exit the	Inspection certificate report
business process	
Average time required to	1 Day
complete this business process	

### Core business process area 2.3: Book Container

# Figure 4.12. "Book Container" use case diagram



The use case diagram shown in figure 4.12 suggests that "Book Container" process requires the participation from:

- Exporter
- Foreign buyer(importer)
- Shipping Agent
- Carrier

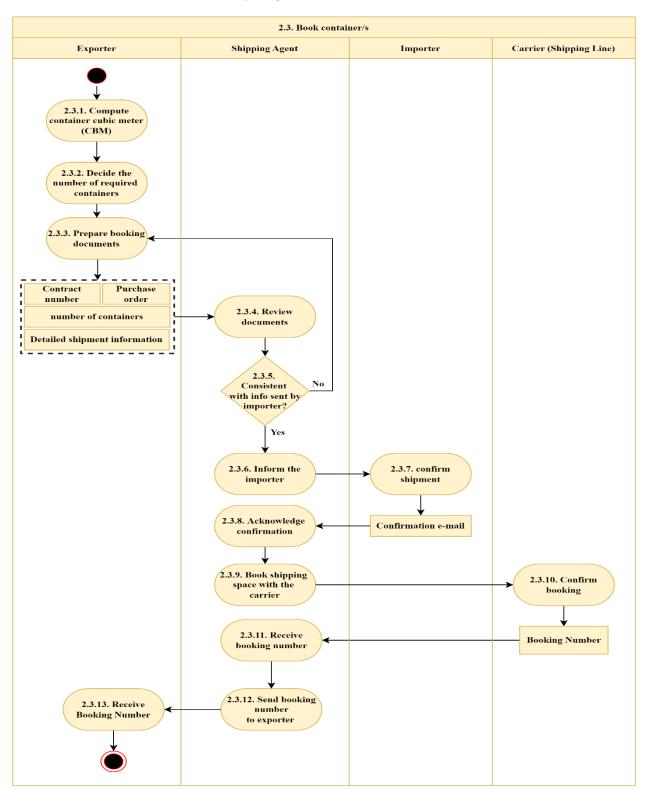


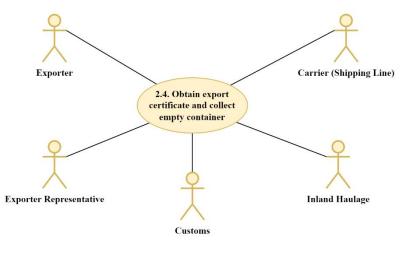
Figure 4.13. "Book Container" activity diagram

Name of a process area	3. Ship	
Name of a business process	2.3. Book Container	
Related laws, rules, and	• Resolution No. 800 of 2016 issuing a regulation regulating the conduct of activities and	
regulations	works related to maritime transport and fees for its usage.	
	• Procedures Circular No. 1 of 2022 regarding the cycle of procedures for incoming and	
	outgoing shipments.	
	• Procedures No. 9 for the year 2022 regarding customs procedures regulating shipments	
	of fabrics, textiles and RMG.	
	• Law No. 73 of 2019 establishing the internal and international land transport	
	organization.	
	• Ministerial Resolution No. 296 of 2011 regarding the commitment to production and	
	handling in accordance with the standard specification for safety, health and data	
	standards for textile products.	
Process participants	Exporter	
	Shipping Agent	
	Importer	
	Carrier (Shipping Line)	
Input and criteria to		
enter/begin the business	Exporter already completed the manufacturing and packing process.	
process		
Activities and associated	2.3.1. Exporter computes container cubic meter (CBM)	
documentary	2.3.2. Based on CBM, exporter decides the required number of containers to be booked.	
requirements	2.3.3. Exporter prepares the booking documents that includes: contract number, the	
	purchase order and the detailed shipment information.	
	- If the exporting agreement is done on a cif basis, the exporter does the booking.	
	But if the exporting agreement is done on fob basis, the exporter communicates	
	with the shipping agent/ freight forwarder in charge of the booking.	
	2.3.4. The Shipping Agent reviews the documents to ensure consistency of information	
	sent earlier by the foreign buyer (importer). If they are not consistent it returns it	
	back to the exporter to prepare it again.	
	2.3.5. If the information is not consistent with that sent by the foreign buyer(importer) the	
	exporter prepares the documents again.	
	2.3.6. If the information is consistent with that sent by the foreign buyer(importer), the	
	agent informs the foreign buyer(importer)	

	2.3.7.	The foreign buyer(importer) confirms the shipment accordingly and sends a
		confirmation email to the shipping agent with all the detailed information of the
		shipment.
	2.3.8.	The shipping agent then receives the email and acknowledges this confirmation.
	2.3.9.	The shipping agents starts to book a shipping space with the carrier or the shipping
		line.
	2.3.10.	The carrier confirms the booking and issue a booking number and send it back to
		the shipping agent.
	2.3.11.	The shipping agent receives this number.
	2.3.12.	The shipping agent sends the booking number to the exporter.
	2.3.13.	The exporter receives the booking number of his shipment.
Output criteria to exit the	Bookin	g number of the shipment, that is exporter has now a slot on the shipping line.
business process		
Average time required to	1 Day	
complete this business		
process		

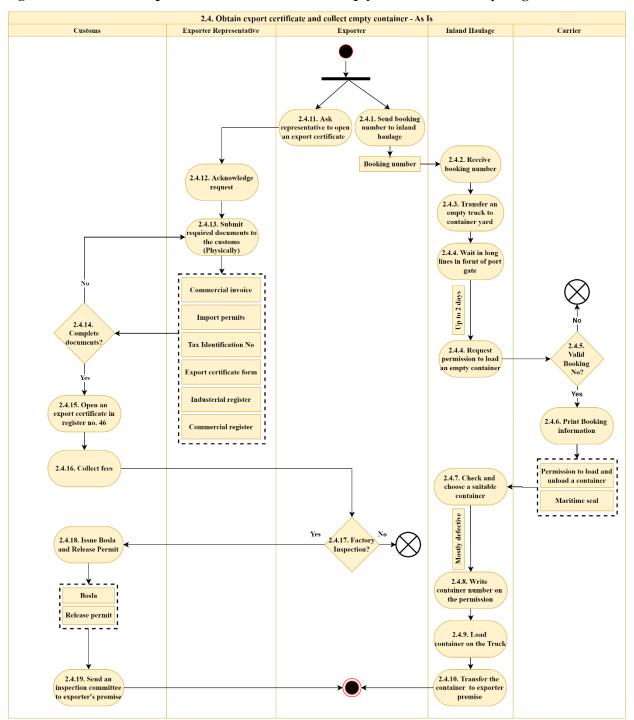
### Core business process area 2.4: Obtain export certificate and Collect empty container

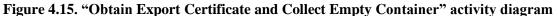
Figure 4.14. "Obtain Export Certificate and Collect Empty Container" use case diagram



The use case diagram shown in figure 4.14 suggests that "Obtain export certificate and Collect empty container" process requires the participation from:

- Exporter
- Exporter Representative
- Customs
- Inland Haulage
- Carrier





Name of process area	2. Ship
Name of business process	2.4. Obtain export certificate and collect empty container
Related laws, rules, and regulations	<ul> <li>Customs Law No. 207 of 2020 and its executive regulations issued by Minister of Finance Decree No. 430 of 2021.</li> <li>Decision of the Minister of Finance No. 40 of 2017 regarding the activation of the unified customs declaration SAD.</li> <li>Procedures Circular No. 24 of 2019 regarding the used and developed pathways for customs declaration.</li> </ul>
Process participants	Exporter Exporter representative Inland Haulage Carrier (Shipping Line)
Input and criteria to enter/begin the business process	<ul><li>Exporter already completed the manufacturing and packing process.</li><li>Container booking has been already made.</li></ul>
Activities and associated documentary requirements	<ul> <li>2.4.1. Exporter sends the booking number to Inland Haulage.</li> <li>2.4.2. Inland Haulage receives the booking number that will allow the company to pick the container from the shipping line.</li> <li>2.4.3. Inland Haulage transfers an empty truck to the container yard to load the needed empty containers.</li> <li>2.4.4. Inland Haulage will request a permission from the carrier to load the empty container to the trucks.</li> <li>2.4.5. The Carrier checks the validity of the booking number, if it is not valid the process provoked.</li> <li>2.4.6. If the Carrier found that the booking number is valid, it prints out two booking information: <ul> <li>Permission to load and unload the container and</li> <li>Maritime Seal.</li> </ul> </li> <li>2.4.7. The Inland Haulage here checks the documents and chooses a container. <ul> <li>The lack of safe transport companies. Most trucks (trailers) in the shipping companies are old, dilapidated and constantly break down.</li> </ul> </li> </ul>
	<ul> <li>Containers are not constantly available. Sometimes there is a reservation on shipping freight, but there are no containers free of defects.</li> <li>Containers always have defects: cut, puncture or unacceptable smell. In many cases, the container is loaded with fish or herbs, and must be</li> </ul>

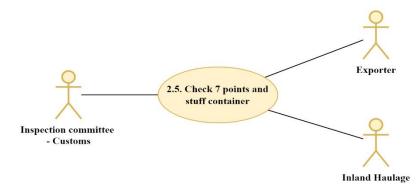
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	cleaned well and any odors removed before loading RMG to ensure these
	smells are not transmitted to the products.
	- There is an authority in the port affiliated with the shipping line entrusted
	with cleaning the containers, but their work is just paperwork and mere
	formalities with no real results.
	- The Inland Haulage company work is often delayed due to the presence
	of defects in the containers and the need to replace them (once or twice a
	week). If the Inland Haulage receives a defective container from the port,
	upon returning it to the port, the shipping line assumes that the transport
	company is responsible for these defects, and a repair fine of up to \$500 is charged.
	<ul> <li>There are many problems in the system of most shipping lines. When the</li> </ul>
	driver is directed to the yard to load the container, he does not find containers, and is forced to wait.
	<ul> <li>Late arrival of empty containers to the port, and consequently late</li> </ul>
	container pickup by the local transport company. It may take 3 or 4 days
	until containers are available.
	- The driver may wait a full day to load the container awaiting assignment
	by the Port's Authority of the equipment to be used to lift the container
248	onto the truck. The same is true for loading.
2.4.8.	Inland Haulage inserts the container number in the permission.
2.4.9.	Inland Haulage loads the empty container on the truck.
2.4.10.	Inland Haulage transfer back the empty container to the exporter premise.
2.4.11.	Exporter asks his/her representative, at the same time, to obtain an export certificate
	from customs.
	- Some ports have started to activate the NAFEZA to obtain the export
	certificate, however it is not operational yet in all ports
	Exporter representative acknowledges the request.
2.4.13.	Exporter representative submits the required documents to the customs, including:
	- Commercial Invoice
	- Import Permits
	- Tax Identification Number
	- Export Certificate Form
	- Commercial Register
	- Industrial Register
2.4.14.	The customs office checks if the documents are complete, if they are not complete the
	exporter representative completes and resubmits them.

	2.4.15. If the documents are complete, a register certificate is opened for the exporter in	
	register (NO. 46) that records all the shipment information.	
	2.4.16. The customs office collects the fees.	
	2.4.17. The exporter chooses whether to perform the inspection at the factory or the port. If he	
	decided to opt for port inspection, then the process ends here and he moves on directly	
	to next step (loading the container).	
	2.4.18. If the exporter opts for factory inspection, the customs office issues the necessary	
	documents:	
	- Release permit	
	- BOSLA: Documents containing detailed information about the exporter,	
	the importer, and the shipment	
	2.4.19. The customs office sends an inspection committee to the exporter premise based on his	
	request.	
Output criteria to	Exporter has registered his/her shipment information on the system platform.	
exit the business	Exporter has his empty container(s) ready for the next stage of stuffing with goods.	
process	Exporter has the maritime seal stamped on the container.	
Average time		
required to complete	Direct duration 5 hours	
this business process	Indirect time 3 days <sup>3</sup>	
	1	

<sup>&</sup>lt;sup>3</sup> Indirect time is the time consumed during loading and transferring the container from the port to the factory and then returning it to the port again after being loaded.

### Core business process area 2.5: Check 7 points and stuff container

Figure 4.16. "Check 7 Points and Stuff Container" use case diagram



The use case diagram shown in Figure 4.16 suggests that "Check 7 points and stuff container" process requires the participation from:

- Exporter
- Customs Inspection Committee
- Inland Haulage

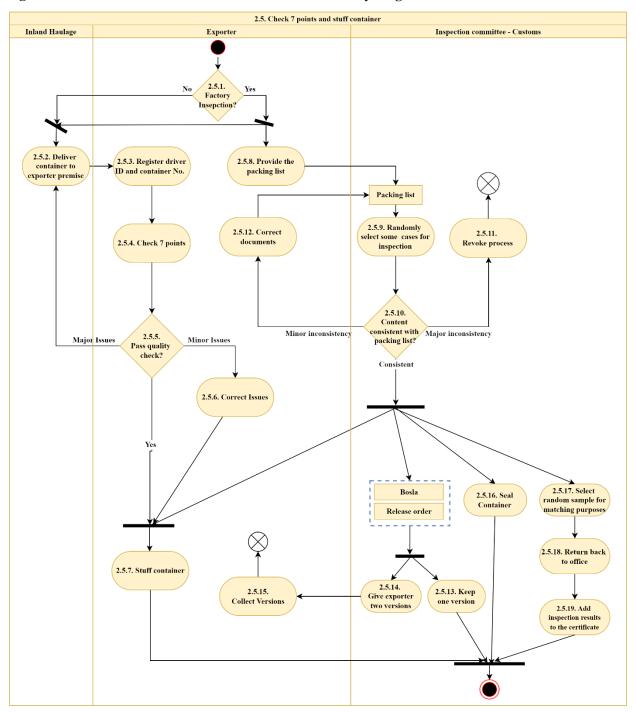


Figure 4.17. "Check 7 Points and Stuff Container" activity diagram

Name of process area	2. Ship
Name of business process	2.5. Check 7 points and stuff container
Related laws, rules, and	Customs Law No. 207 of 2020 and its executive regulations issued by Minister of
regulations	Finance Decree No. 430 of 2021.
	• Decision of the Minister of Finance No. 40 of 2017 regarding the activation of the
	unified customs declaration SAD.
	Presidential Decree No. 106 of 2000 Facilitating Examination and Control
	Procedures on Exported and Imported Goods.
	Procedures Circular No. 20 of 2020 regarding the customs BOSLA
	• Procedures Circular No. 24 of 2019 regarding the used and developed pathways for
	customs declaration
Process participants	Inland Haulage
	Exporter
Input and criteria to	Exporter already completed the manufacturing and packing process.
enter/begin the business	• Container has been already transferred to the factory.
process	• An export certificate has been already opened.
Activities and associated	2.5.1. The process will differ based on whether the exporter decided to perform the
documentary requirements	inspection at the factory or at the port
	2.5.2. In both cases, Inland Haulage delivers an empty container to the exporter
	premise.
	2.5.3. Exporter registers the driver's ID and the empty container number.
	2.5.4. Exporter checks the list of the 7 points that the container is in a good case, free
	of any defects or damages such as holes or bad smells, its ceiling and walls are intact.
	- Containers always have defects: cut, puncture or unacceptable smell.
	2.5.5. If there are major issues that appeared in the check, it is returned to the
	Shipping line by Inland Haulage and another one is picked.
	- The internal transport company work is often delayed due to the
	presence of defects in the containers and the need to replace them
	(once or twice a week). If the transport company receives a
	defective container from the port, upon returning it to the port,
	the shipping line assumes that the transport company is
	responsible for these defects, and a repair fine of up to \$500 is
	charged.
	2.5.6. If the check revealed minor issues, exporter corrects them and moves to the
	next step.

2.5.7.	If no issues appeared during the check, and the condition of the container
	meets the condition specified in the check 7, the exporter can stuff the
	container with the goods.
2.5.8.	The exporter might decide to perform the inspection at the factory, in this case
	he/she provides the inspection committee with the packing list for the
	shipment, it serves as the basis for inspection. Each pack has certain number,
	specifications, and measurements.
	- The committee goes to the factory to inspect the goods before
	loading, to avoid unloading the goods and inspecting them at the
	shipping port for protection. However, inspection might be
	repeated at port gate again. For the case of free zones, customs
	inspections are done at the zone gate.
2.5.9.	The inspector randomly selects some cases for inspection to check their
	matching with documented specifications.
	- If the exporter or his representative does not pay the mandatory
	tip (an envelope with an average of EGP 500), the next customs
	committee will tighten the inspection of the goods in a way that
	may expose them to damage or delayed delivery at port.
	- There are no discernable service standards for any inspection by
	any agency. In particular, the customs do not provide the
	maximum time for its inspections or the information on the
	percentage of physical inspection.
2.5.10.	If the inspection revealed consistent contents with the packing list, it moves to
	prepare required documents:
	- BOSLA
	- Release Order
2.5.11.	If the inspection resulted in major issues, the process is revoked, and the
	exporter has to re-prepare the shipment.
2.5.12.	If there are minor issues during the inspection, the exporter corrects them and
	conducts a recheck.
2.5.13.	The inspector keeps one version of the documents (BOSLA and Release
	Order).
2.5.14.	The inspector gives the exporter two versions of the documents.
2.5.15.	The exporter collects the versions of necessary documents.
2.5.16.	The inspection committee seal the container
2.5.17.	The inspector further selects random sample for matching purpose.
2.5.18.	The inspector returns to the customs office.

	2.5.19. The inspector adds the inspection results to the export certificate.
Output criteria to exit the	The container stuffed with goods and has the seal number and necessary documents for
business process	the next step (BOSLA and Release Order).
Average time required to	6 Hours (assuming that there is no default in the container)
complete this business process	Informal payments (money/goods)

### Core business process area 2.6: Transfer container to port

### Figure 4.18. "Transfer Container to Port" use case diagram



The use case diagram shown in figure 4.18 suggests that "Transfer container to port" process requires the participation from:

- Customs
- Carrier (Shipping Line)
- Inland Haulage

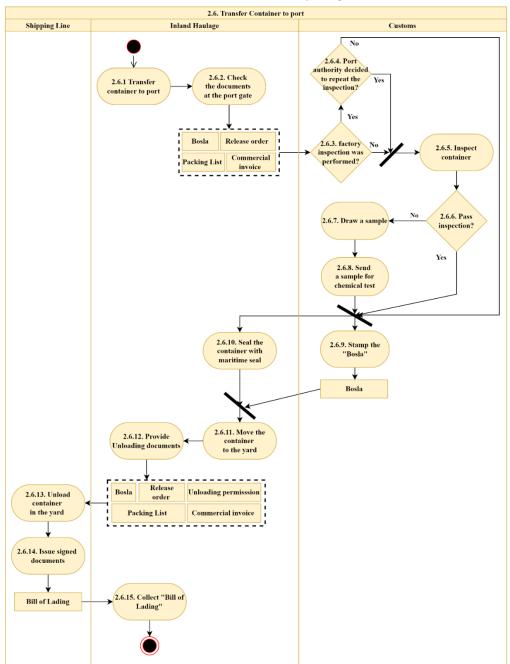


Figure 4.19. "Transfer Container to Port" activity diagram

Name of process area	2. Ship
Name of business process	2.6. Transfer container to port
Related laws, rules, and	• Decision of the Minister of Finance No. 40 of 2017 regarding the activation of the
regulations	unified customs declaration SAD
	Presidential Decree No. 106 of 2000 Facilitating Examination and Control
	Procedures on Exported and Imported Goods
	Procedures Circular No. 20 of 2020 regarding the customs BOSLA
	• Procedures Circular No. 24 of 2019 regarding the used and developed pathways for
	customs declaration
Process participants	Shipping Line
	Inland Haulage
	Customs
Input and criteria to enter/	Container has been already stuffed and sealed
begin the business process	• BOSLA is filled in with the details of the shipment
Activities and associated	2.6.1. Inland Haulage company transfers container to the port.
documentary requirements	- Truck overcrowding and the long time it takes to enter or exit the
	port, as not all port gates are opened to trucks. Often only 2 out of
	5 points are operated due to insufficient customs officers.
	- The port is closed to containers at 11 pm, and in the event of a
	football match or a personal circumstance for the gate staff, they
	may leave work at 7 or 9 pm.
	- Security men at the gates of the port, and inside it, represent a
	severe obstacle. The entry or exit of the truck is not allowed
	without the payment of an informal tip. Priority of standing in line
	to unload the container is also determined by the size of the tip.
	Ministry of Interior employees may give precedence to those who
	pay higher tips in the unloading process, and if any driver in the
	queue objects, his license is confiscated; so, everyone either stays
	silent or pays.
	2.6.2. Customs office checks documents provided by the Inland Haulage at the Port
	gate before entering to the quay, that the seal number completely matches the
	one in the BOSLA and the other documents including:
	- Release Order
	- Packing List
	- Commercial Invoice
	2.6.3. The port customs check whether the inspection has been performed at the
	factory or not.

2.6.4.	Even if the shipment has been inspected at the factory, port inspection still has
	the right to break the seal and inspect the very same goods again.
2.6.5.	If factory inspection did not take place, or it took place, but port customs
	decided to re-inspect, they check the RMG against the specifications in the
	documents.
2.6.6.	Port customs decides the results of the check.
	- The exporter must pay a «mandatory tip yet again». If a
	mandatory tip is not paid, the customs officers will try to create
	any problem as an excuse to inspect the goods and unload the
	container.
	- The customs officer opens a box for inspection, and often does not
	return the box to its place. He rather keeps it for himself (a
	mandatory tip).
2.6.7.	If it is not consistent with the specifications in the documents, the customs
	officer draws a sample from the container to test.
2.6.8.	Customs committee sends the sample to the laboratory for doing a technical test
	to the concerned authority 'Textile Consolidation Fund'.
	- The committee here contacts the original customs committee that
	inspected the container in the factory (exporter premise) and
	reports to it that inspection results were inaccurate and they will
	send a sample for chemical test – the analysis takes about 4 days.
	- If the analysis revealed that what is exported does not match what
	was originally imported (different types of materials), the customs
	fine the exporter for evasion and fraud. The fine is estimated at
	25% of export value. Exporter will be also fined with 4% of value
	of exports for each month from the date of importing raw
	materials. Then, the exporter has to pay Tariffs and VAT.
2.6.9.	If there was no need for port inspection, or the inspection went without
	inconsistencies, the customs officer stamps the BOSLA and gives it to the
	transport agent (Inland Haulage).
2.6.10.	Inland Haulage seals the container with the Maritime Seal.
2.6.11.	The Inland Haulage transfers the container to the yard of the reserved shipping
	line.
2.6.12.	The Inland Haulage provides the necessary documents to prove that the
	container in place and ready to unload, documents include:
	- BOSLA
	- Release Order

	United in a Dominication	
	- Unloading Permission	
	- Packing List	
	- Commercial Invoice	
	2.6.13. The shipping line unload the container to the yard.	
	- Containers must be weighed by the shipping line before being	
	loaded onto the ship to determine the exact size of the cargo. In	
	most cases, not all scales are operational because there are not	
	enough port personnel. Sometimes the weighing process can take	
	a whole day.	
	- Sometimes the ships are late, and the customer is forced to pay	
	storage fees and fines, although the delay of the ship is beyond his	
	control and is due to the shipping line itself.	
	2.6.14. The shipping Line issues the signed documents and the Bill of Lading.	
	2.6.15. Inland Haulage collects Bill of Lading.	
	- The bill of lading either is sent to the importer with the rest of the	
	document, alternatively it is sent to the bank with the rest of the	
	documents, or remains with the shipping line and issue a telex	
	release	
Output criteria to exit the	The container unloaded to the shipping line	
business process	The Exporter has the Bill of Lading	
Average time required to	Direct duration 6 hours	
complete this business	Indirect duration 2 days	
process		
	Informal payments	
	1	

### Core business process area 2.7: Handle Container and Stow container in to a vessel

# Port Authority

Figure 4.20. "Handle Container and Stow Vessel" use case

diagram

Carrier (Shipping Line)

The use case diagram shown in figure 4.20 suggests that "Handle container and Stow vessel" process requires the participation from:

- Port Authority
- Carrier (Shipping Line)
- Inland Haulage

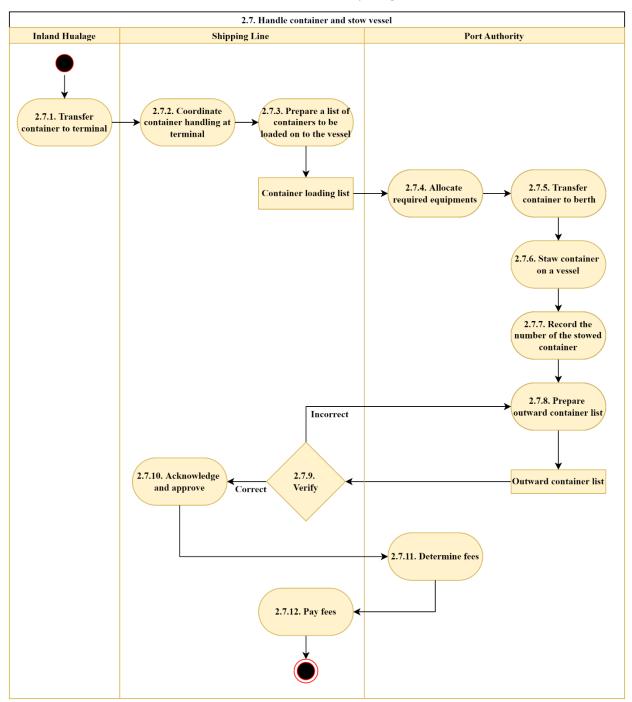


Figure 4.21. "Handle Container and Stow Vessel" activity diagram

Name of a process area	2. Ship	
Name of a business process	2.7. Handle container and Stow vessel	
Related laws, rules, and	• Resolution No. 800 of 2016 issuing a regulation regulating the conduct of activities	
regulations	and works related to maritime transport and fees for its usage.	
	• Procedures Circular No. 1 of 2022 regarding the cycle of procedures for incoming and	
	outgoing shipments.	
	• Procedures No. 9 for the year 2022 regarding customs procedures regulating	
	shipments of fabrics, textiles and RMG.	
	• Law No. 73 of 2019 establishing the internal and international land transport	
	organization.	
	• Ministerial Resolution No. 296 of 2011 regarding the commitment to production and	
	handling in accordance with the standard specification for safety, health and data	
	standards for textile products.	
Process participants	Shipping line	
	Inland Haulage	
	Port authority	
Input and criteria to enter/	• Container has been already sealed with maritime seal and unloaded in the shipping	
begin the business process	yard.	
Activities and associated	2.7.1. Inland haulage transfers the container to the terminal.	
documentary requirements	2.7.2. The shipping line coordinates the handling process at the terminal.	
	2.7.3. The shipping line prepares a list of containers to be loaded in to the vessel,	
	and delivers a container loading list to the Port Authority.	
	2.7.4. Port's authority allocate the required equipment to load containers.	
	2.7.5. Using the equipment, Port's Authority transfers the container to the landing	
	place.	
	2.7.6. Port's Authority stows the container in to the vessel.	
	2.7.7. Port's authority records the number of the stowed container.	
	2.7.8. Port's authority prepares an outward container list.	
	2.7.9. The shipping line verifies the outward list, if it is incorrect it returns to	
	Port's Authority to prepare the list again.	
	2.7.10. If the list is correct the shipping line acknowledges and approves it.	
	2.7.11. Port's Authority determines the service fees to be paid by the shipping line.	
	2.7.12. The shipping line pays the service fees, otherwise Port's Authority has to	
	prepare the list again.	
Output criteria to exit the	Container loaded onto the vessel	
business process		
Average time required to	3 days	

complete this business	
process	

Core business process area 2.8: Prepare documents required by importer

Figure 4.22. "Prepare Documents Required by Importer" use case diagram



The use case diagram shown in figure 4.22 suggests that "Prepare documents required by importer" process requires the participation from:

- Exporter
- General Organization of Export and Import Control (GOEIC)/GAFI/Chamber of commerce

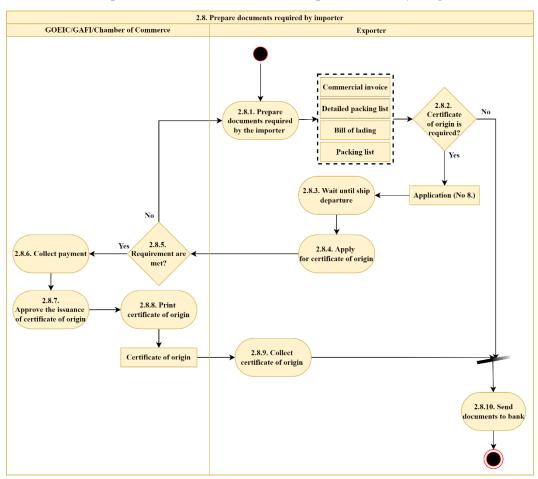


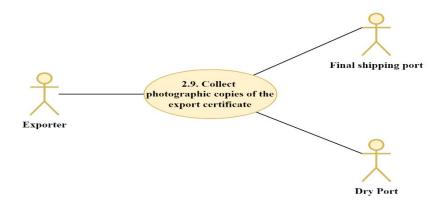
Figure 4.23. "Prepare Documents Required by Importer" activity diagram

Name of process area	2. Ship
Name of business process	2.8. Prepare documents required by importer.
Related laws, rules, and	• Presidential Decree No. 1770 of 1971 establishing the General Organization for
regulations	Export and Import Control.
	• Free Trade agreement with rules of origin clauses
Process participants	Exporter
	General Organization for Export and Import Control (GOEIC)
Input and criteria to	Exporten almosty has an account for alectronic corriges on COEIC partal and it is
enter/begin the business	Exporter already has an account for electronic services on GOEIC portal and it is
process	activated.
Activities and associated	2.8.1. The exporter preparers the documents required by the foreign
documentary requirements	buyer(importer), including:
	- Commercial Invoice
	- Detailed Packing List
	- Bill of Lading
	- Packing List
	2.8.2. If the foreign buyer(importer) does not ask for a certificate of origin, the
	exporter prepares only the aforementioned documents.
	2.8.3. If the foreign buyer(importer) asks for a certificate of origin, exporter
	prepares the application form and waits until the ship leaves the port.
	2.8.4. Exporter applies for the certificate at one of the following organizations:
	- The General Organization for Export and Import Control (GOEIC)
	(Application No. 8) for importing countries who are part of a trade
	agreement
	$\circ$ The application process for obtaining the certificate of origin
	from GOEIC is not fully automated. Although the exporter
	applies for the certificate electronically through GOEIC
	website, he has to complete the application manually at GOEIC
	- GAFI for the companies located at the free zones
	- Commercial chambers (otherwise)
	2.8.5. If the certificate requirements are not met, the exporter prepares the
	documents again.
	2.8.6. If the certificate requirements are met, the relevant organization collects
	the payment.
	2.8.7. The relevant organization acknowledges application and approves the
	issuance of the certificate.
	2.8.8. The relevant organization prints the certificate of origin.

	2.8.9. The exporter collects the certificate of origin.
	- According to GOEIC website, obtaining the certificate of origin should
	not take more than 10 min. However, exporters reported that it actually
	takes them two working days to obtain it.
	2.8.10. Exporter submits the certificate of origin along with the rest of the
	documents to the bank
Output criteria to exit the	Certificate of origin and all other documents required from the foreign buyer
business process	(importer)
Average time required to	1 day
complete this business process	2 days If the exporter requires a certificate of origin.

# Core business process area 2.9: Collect photographic copies of the export certificate

Figure 4.24. "Collect Photographic Copies of the Export Certificate" use case diagram



The use case diagram shown in figure 4.24 suggests that "Collect photographic copies of the export certificate" process requires the participation from:

- Exporter
- Final Shipping Port
- Dry Port

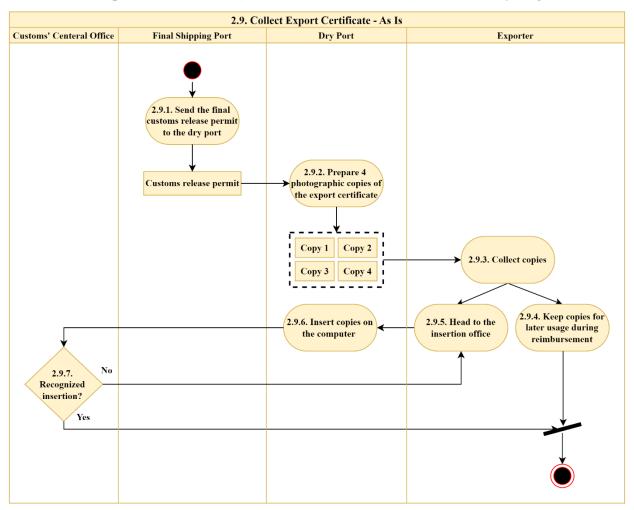


Figure 4.25. "Prepare Documents Required by foreign buyer (importer)" activity diagram

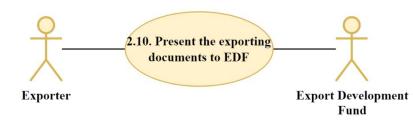
Name of process area	2. Ship
Name of business process	2.9. Collect photographic copies of the export certificate
Related laws, rules, and	Customs Law No. 207 of 2020 and its executive regulations issued by Minister
regulations	of Finance Decree No. 430 of 2021
Process participants	Final Shipping Port
	Dry Port
	Exporter
Input and criteria to	The shipment already moved from the port
enter/begin the business	• The final customs release permit is ready to be sent from shipping port to dry
process	port
Activities and associated	2.9.1. Final shipping port sends the final customs release permit (of exports) to
documentary requirements	the dry port.
	- Companies deal with dry ports, such as the 10 <sup>th</sup> of Ramadan and 6 <sup>th</sup> of
	October ports, to facilitate procedures and shorten time. Some
	companies export through more than one port: Alexandria, Sokhna, and
	Damietta. Thus, the presence of one dry port that the company deals
	with, regardless of the final port of shipment, would facilitate
	procedures for the exporter (all transactions are in one place, even if the
	goods are exported from more than one port).
	- But the problem lies in the delay in sending the export confirmation (an
	acknowledgment from the final port that the container has already left
	the port) from the final port to the dry port for a period of up to three
	months in some cases, and hence obtaining photocopies of the export
	certificate from the dry port is delayed.
	- Without sending the export confirmation from the final port to the dry
	port, the photo copy of the certificate will not be issued.
	- The export confirmation should not take that long, and no one knows
	the reason for the delay.
	2.9.2. The dry port Prepare 4 photographic copies of the export certificate.
	2.9.3. The exporter collects the copies
	2.9.4. The exporter keeps these copies for later usage during reimbursement.
	2.9.5. The exporter, at the same time, heads to the insertion office at the dry
	port in order to insert the copies onto the computer.
	2.9.6. The insertion office inserts the copies onto the computer
	- The office is usually very crowded
	- In most cases, the exporter needs to pay a mandatory tip in order to
	speed up the process.

	2.9.7. In some cases, when applying for the reimbursement or trying to settle the letter of guarantee, the exporter finds out that the insertion did not appear on the computer at the central customs office. In this case, the exporter or his representative has to return to the dry port to re-insert the copies into the computer and make sure that the insertion has been made correctly.			
Output criteria to exit the business process	4 photographic copies of the export certificate			
Average time required to complete this business process	90 days on average.			

Core business process area 2.10: Present the exporting documents to the Export Development

### Fund

Figure 4.26. Present the exporting documents to the Export Development Fund



The use case diagram shown in figure 4.26 suggests that "presenting the exporting document to the export development fund requires the participation of:

- Exporter
- Export development fund

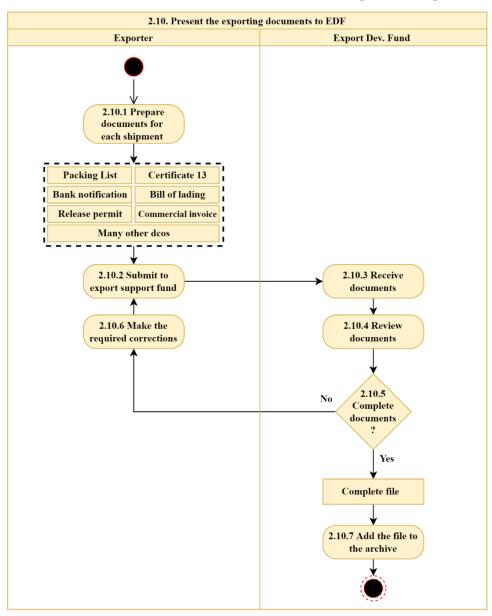


Figure 4.27. "Present the Exporting Documents to the Export Development Fund" activity diagram

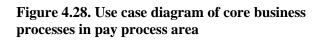
Related laws, rules, and regulations       Announced Export Support Program and its regulations         Process participants       Export Export Development Fund         Imput and criteria to enter/begin the business process       • The company is registered at the Export Development Fund (EDF)         Activities and associated documentary requirements       • The company is registered at the Export Development Fund (EDF)         Activities and associated documentary requirements       • The company is registered at the Export Development Fund (EDF)         Process       2.10.1. The exporter prepares detailed documents for each shipment. These documentary requirements         • Application form       • Commercial invoice         • Customs release permit       • Bill of lading,         • Packing list       • Bank notification, stating that the company has an Egyptian bank account in local currency and accepts the transfer of due funds to it.         • Export certificate       • Transportation Bill         • Unified customs declaration for exports       • ISO certificate         • Copy of the commercial register       2.10.2. The exporter submits the documents to the EDF.         2.10.3. The EDF forwards the documents to the concerned committee in order to get them reviewed.       2.10.5. If the documents need correction, the EDF notifies the exporter         2.10.6. The exporter makes the necessary corrections and re-submit the corrected documents       2.10.7. If the file was complete, or the required corrections have been co	Name of process area	2. Ship						
regulations       Announced Export Support Program and its regulations         Process participants       Export Export Development Fund         Input and criteria to enter/hegin the business process       • The company is registered at the Export Development Fund (EDF)         Activities and associated documentary requirements       • 10.1. The exporter prepares detailed documents for each shipment. These documentary requirements         Commercial invoice       • Customs release permit         Bill of lading.       • Packing list         Bank notification, stating that the company has an Egyptian bank account in local currency and accepts the transfer of due funds to it.         Export certificate       • Transportation Bill         Utified customs declaration for exports       • ISO certificate         2.10.2. The exporter submits the documents to the EDF.       2.10.3. The EDF receives the documents         2.10.4. The EDF forwards the documents to the concerned committee in order to get them reviewed.       2.10.5. If the documents need correction, the EDF notifies the exporter         2.10.7. If the file was complete, or the required corrections have been completely made, the EDF adds the file to the archive, meaning that the exporter is eligible to have his money reimbursed on that particular shipment once the ministry of finance launches a future initiative for the payment of export subsidy.	Name of business process	2.10. Present the exporting document to the Export Development Fund						
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Corrected documents         2.10.7. If the file was complete, or the required corrections have been completely made, the EDF adds the file to the archive, meaning that the exporter is eligible to have his money reimbursed on that particular shipment once the ministry of finance launches a future initiative for the payment of export subsidy.         Output criteria to exit the		2.10.5. If the documents need correction, the EDF notifies the exporter						
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Output criteria to exit the								
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	Output criteria to exit the							
Exporter is included in the list of exporters who can have their money reimbursed	business process	Exporter is included in the list of exporters who can have their money reimbursed						

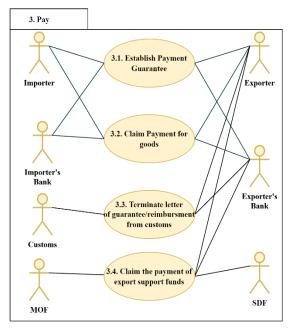
Process area 3: Pay

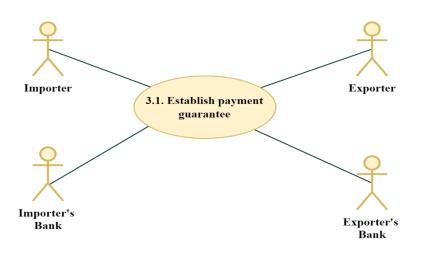
Pay process area for an RMG export transaction occurs at two levels: payment from buyer of exported goods, and local payment in compensation for custom exemptions. The first level of payment takes place as per international standards.

The second level on the other hand involves complicated procedures that can influence the value the exporting enterprise receives back through the drawback or temporary admission system (Observation #3 in annex A). And finally payment from export support program

As shown in figure 4.28, pay process area consists of 4 core business processes emphasizing how to apply for letter of Credit, use it to collect payment for goods, and get the draw back or terminate letter of guarantee, and finally claim payment of export support.



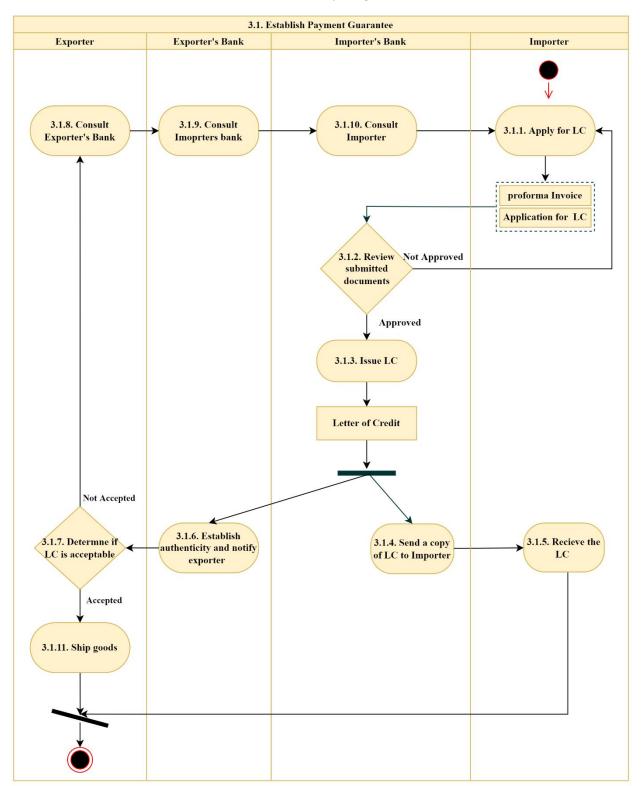


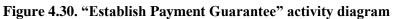


## Figure 4.29. "Establish Payment Guarantee" use case diagram

The use case diagram shown in figure 4.29 suggests that "Establish payment guarantee" process requires the participation from:

- Exporter
- Foreign buyer (importer)
- Foreign buyer's (importer) Bank
- Exporter's Bank





Name of a process area	3. Pay							
Name of a business process	3.1 Establish payment guarantee							
Related laws, rules, and	Circular No. 27 of 2022 regarding the exclusion of production requirements and							
regulations	raw materials from the Central Bank's instructions to stop dealing with collection							
	documents.							
Process participants	Exporter							
	Exporter's Bank							
	Foreign buyer							
	Foreign buyer's(importer) Bank							
Input and criteria to	Exporter and foreign buyer(importer) have agreed up on the method of payment for							
enter/begin the business	the goods.							
process								
Activities and associated	3.1.1. Foreign buyer applies for Letter of Credit by submitting Application for							
documentary requirements	Irrevocable Documentary Letter of Credit (LC) and Proforma Invoice to							
	importer's bank.							
	3.1.2. Foreign buyer's(importer) bank reviews submitted documents and							
	evaluates foreign buyer's (importer)credit standing.							
	3.1.3. If foreign buyer's (importer) credit is in good standing, foreign buyer's							
	(importer) bank approves the application, issues Letter of Credit, and							
	forward it to exporter's bank.							
	3.1.4. foreign buyer's (importer) bank sends a copy of the LC to the foreign buyer							
	(importer).							
	3.1.5. foreign buyer (importer) receives the LC from his/her bank.							
	3.1.6. Exporter's bank establishes authenticity of the letter of credit and informs							
	exporter that Letter of Credit is ready for collection.							
	3.1.7. Exporter collects Letter of Credit and determines if it meets contractual							
	agreement and its terms and conditions can be satisfied.							
	3.1.8. If exporter finds Letter of Credit unacceptable, he or she needs to consult exporter's bank.							
	3.1.9. Exporter's bank consults foreign buyer's (importer) bank.							
	3.1.10. foreign buyer's (importer) bank then consults foreign buyer (importer) on							
	the amendment of Letter of Credit.							
	3.1.11. If exporter finds the already issued Letter of Credit acceptable, he or she							
	makes necessary arrangements for the delivery of goods.							
Output criteria to exit the	Exporter accepted Letter of Credit.							
business process								

	•	Exporter started to make necessary arrangements to deliver garments to importer.
Average time required to	1 Day	
complete this business process		

Core business process area 3.2: Claim payment for goods

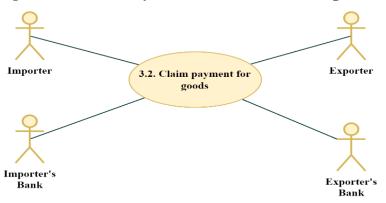
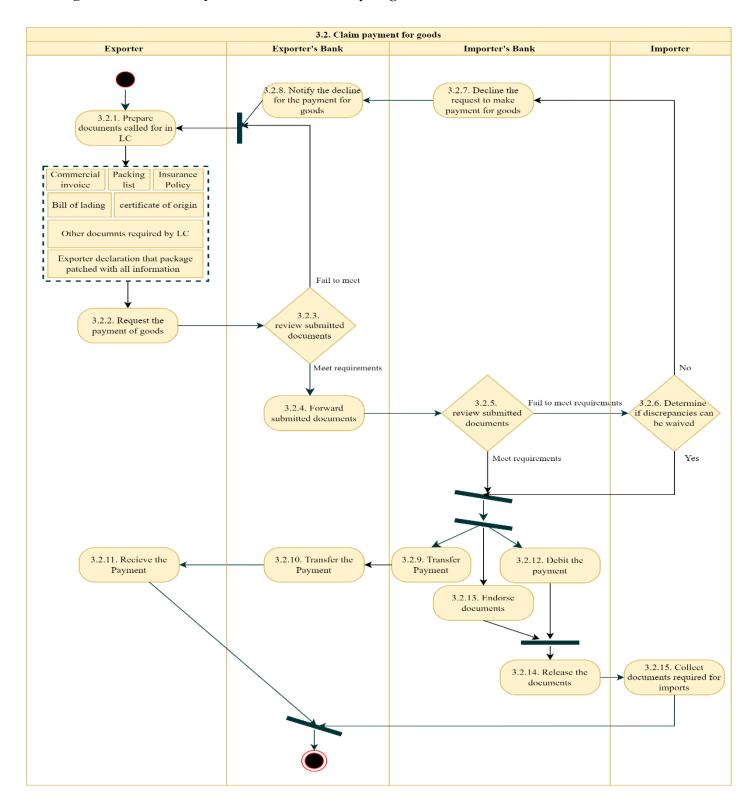


Figure 4.31. "Claim Payment for Goods" use case diagram

The use case diagram shown in figure 4.31 suggests that "Claim payment for goods" process requires the participation from:

- Exporter
- Foreign buyer (importer)
- Foreign buyer's(importer) Bank
- Exporter's Bank



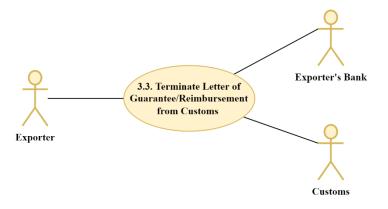
#### Figure 4.32. "Claim Payment for Goods" activity diagram

Name of a process area	3. Pay					
Name of a business process	3.2 Claim payment for goods					
Related laws, rules, and regulations	Circular No. 27 of 2022 regarding the exclusion of production requirements and raw materials from the Central Bank's instructions to stop dealing with collection documents					
Process participants	Exporter Exporter's Bank Importer foreign buyer's (importer) Bank					
Input and criteria to enter/begin the business process	Exporter has already fulfilled contractual agreement.					
- Activities and associated	3.2.1. Exporter also prepares documents called for in Letter of Credit. Those					
documentary requirements	<ul> <li>documents typically include:</li> <li>Commercial Invoice</li> <li>Packing List</li> <li>Insurance Policy</li> </ul>					
	<ul> <li>Bill of Lading</li> <li>Certificate of Origin, and</li> <li>Exporter declaration that package patched with all its detailed information</li> </ul>					
	In addition to any other documents required by the Letter of Credit.					
	3.2.2. With the documents called for in Letter of Credit, exporter requests exporter's bank to advise i foreign buyer's (importer) bank to proceed the payment for goods.					
	3.2.3. Exporter's bank reviews submitted documents and determines if they are compliant with the terms and conditions as listed in Letter of Credit. If they do not meet the terms and conditions in Letter of Credit, exporter's bank informs exporter about the discrepancies. In this case, exporter needs to make necessary corrections.					
	3.2.4. If the submitted documents meet the terms and conditions as listed in Letter of Credit, exporter's bank forward them to foreign buyer's (importer) bank.					
	3.2.5. foreign buyer's (importer) bank reviews submitted documents and determines if they are compliant with the terms and conditions of Letter of Credit. If they do not meet the terms and conditions in Letter of Credit, foreign buyer's (importer) bank informs importer about the discrepancies.					

	3.2.6.	foreign buyer (importer) determines if discrepancies can be waived.
	3.2.7.	If foreign buyer (importer) does not waive the discrepancies, foreign buyer
		(importer) bank declines the request to make payment for goods.
	3.2.8.	Exporter's bank notifies exporter about the decline for the payment for goods
		so that exporter makes necessary corrections.
	3.2.9.	If foreign buyer's (importer) bank finds the submitted documents compliant
		with the terms and conditions listed in Letter of Credit from the very
		beginning, foreign buyer's (importer) bank transfer the payment for goods to
		exporter's bank.
	3.2.10.	Exporter's bank transfers the payment for goods to exporter.
	3.2.11.	Exporter receives the payment for goods.
	-	Egyptian exporters reported that if the Central Bank is facing a shortage in
		the foreign currency, they might get paid in Egyptian currency according to
		the prevailing exchange rate. Also in some cases, the CBE might ask
		exporters to keep the payment amount in the bank account and liquidize
		after one year if they wanted to get paid in foreign currency.
	3.2.12.	foreign buyer's (importer) bank debits the payment for goods from importer's
		account.
	3.2.13.	foreign buyer's (importer) bank releases documents collected from exporter.
	3.2.14.	foreign buyer's (importer) collected documents required for import.
Output criteria to exit the	• F	Exporter received the payment for goods.
business process	• f	oreign buyer's (importer) received documents required to complete import
	f	ormalities.
Average time required to	1 Day	
complete this business process		

## Core business process area 3.3: Terminate Letter of Guarantee/Reimbursement from customs

#### Figure 4.33. "Terminate Letter of Guarantee/ Reimbursement from Customs" use case diagram



The use case diagram shown in figure 4.33 suggests that "Terminate Letter of Guarantee/ Reimbursement from Customs" process requires the participation from:

- Exporter
- Exporter's Bank
- Customs

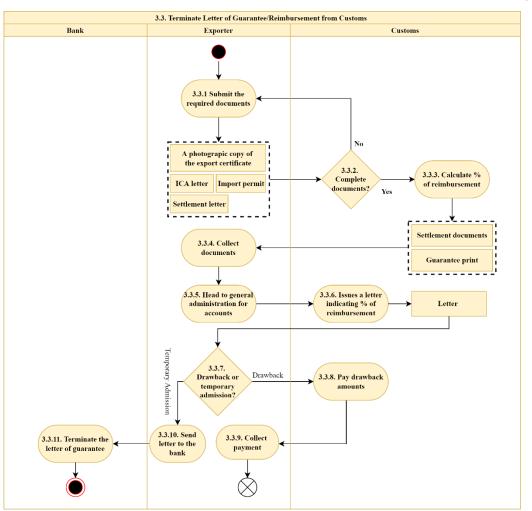


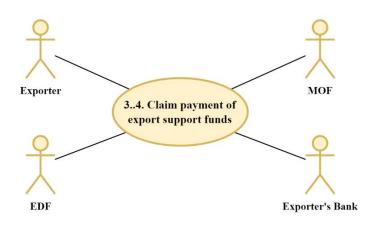
Figure 4.34. "Terminate Letter of Guarantee/Reimbursement from Customs" activity diagram

Name of process area	3. Pay					
Name of business process	3.3. Terminate Letter of Guarantee.					
Related laws, rules, and	• Decision of the Minister of Finance No. 367 of 2021 regarding prior customs					
regulations	clearance procedures.					
	• Prime Minister's Decision No. 1635 of 2002 regarding the rules and procedures					
	regulating temporary permits and refunds of taxes and customs duties.					
	• Procedures Circular No. 8 of 2015 regarding temporary permits.					
	• Procedures Circular No. 33 of 2020 regarding the export of goods previously					
	received by the temporary allowance and drawback system.					
Process participants	Exporter					
	Bank					
	Customs					
Input and criteria to	ICA letter and the photocopies of the export certificate are out and ready with the					
enter/begin the business	exporter.					
process						
Activities and associated	3.3.1. The exporter submits the following documents to the customs:					
documentary requirements	- Photographic copy of the export certificate,					
	- ICA letter, and					
	- Import permit					
	- Settlement letter					
	3.3.2. The customs check if the documents are valid and complete. If not, the					
	exporter has to make the required corrections and re-submit					
	3.3.3. If the documents are valid and complete, the customs calculate the amount					
	of money to reimbursed by the exporter.					
	- It is usually calculated as a % of the value of the import permit					
	based on the letter of guarantee or the rate of temporary admission.					
	- The settlement process usually results in the following documents:					
	<ul> <li>Settlement documents.</li> </ul>					
	<ul> <li>Guarantee print</li> </ul>					
	3.3.4. The exporter collects these documents					
	3.3.5. The exporter submits them to the "general administration for accounts"					
	3.3.6. The general administration for accounts at the customs issues a letter					
	indicating the percentage of reimbursement.					
	3.3.7. The flow of procedures from this point depends on whether the exporter is					
	subject to the drawback or the temporary admission system.					
	3.3.8. If the exporter is subject to the drawback system, he submits the letter to the					
	customs to claim for reimbursement					

	3.3.9. The exporter collects the amount of reimbursement			
	3.3.10. On the other hand, if the exporter is subject to temporary admission, he			
	sends the letter to the bank to terminate the guarantee.			
	3.3.11. The bank terminates the letter of guarantee.			
	- The entire process is very slow, which limits the availability of			
	liquidity for exporters.			
Output criteria to exit the	Letter of guarantee being terminated, and exporter gets his/her drawback.			
business process				
Average time required to	30 days			
complete this business process				

# Core business process area 3.4: Claim the payment of export support

#### Figure 4.35. "Payment of Export Support" use case diagram



The use case diagram shown in figure 4.35 suggests that the "Payment of export support" process requires the participation of:

- Exporter
- Exporter's Bank
- Ministry of Finance (MOF)
- Export Development Fund (EDF)

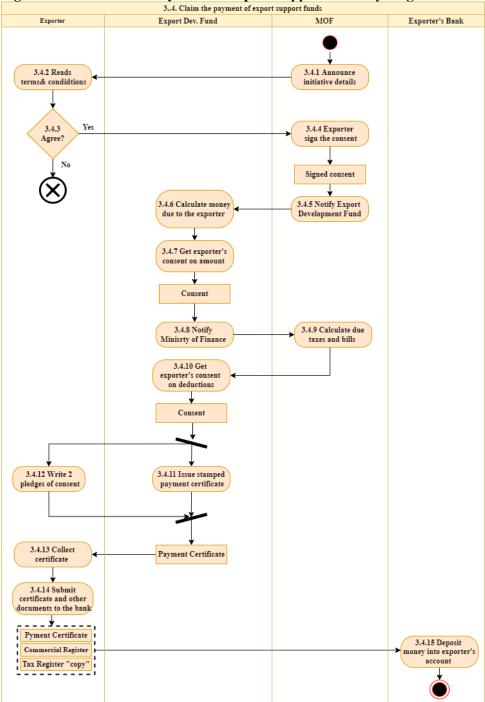


Figure 4.36. "Claim the Payment of Export Support" activity diagram 3..4. Claim the payment of export support funds

Name of process area	3. Pay							
Name of business process	3.4. Export Support Program payment .							
Related laws, rules, and	• The announced export support program and its executive regulation.							
regulations	• The initiatives announced by the Ministry of Finance for reimbursing							
	the money due to the exporters.							
Process participants	Exporter							
	Export Development Fund							
	Ministry of Finance							
	Exporter's Bank							
Input and criteria to	Registration at the Export Development Fund							
enter/begin the business								
process								
Activities and associated	3.4.1. The Ministry of Finance announces the details of the initiative. The							
documentary requirements	initiative usually entials payment of export support based on certain							
	conditions.							
	3.4.2. The exporter reads the terms and conditions of the initiative							
	3.4.3. The exporter decides whether to participate in the initiative or not.							
	3.4.4. In case of participation, the exporter must head to Ministry of Finance							
	to sign a written consent declaring his approval to receive the money							
	due to him according to the announced terms and conditions.							
	3.4.5. The Ministry of Finance notifies the EDF to calculate the amounts							
	due to the exporter.							
	3.4.6. The EDF calculates the required amounts and prepares the list of							
	exporters who can disburse the amounts due.							
	- The EDF does not notify the exporter, and the exporter must							
	periodically follow up							
	3.4.7. EDF takes exporter's consent on the calculated amounts							
	3.4.8. EDF notifies MOF with the amounts due to the exporter							
	3.4.9. MOF calculates the taxes and bills due from the exporter to discount							
	their amount from the funds due to him.							
	3.4.10. The exporter goes to the EDF, yet again, to sign a document stating							
	his approval on the money due to him after making all deductions.							

	- Any payments due on the exporters to the tax authority are			
	deducted from his payments			
	3.4.11. EDF issues a signed/stamped payment certificate indicating the net			
	amount of money due to the exporter.			
	3.4.12. Now the certificate is ready, but the exporter will not receive it before			
	writing and submitting 2 pledges of consent that he is fully			
	reimbursed.			
	3.4.13. Once the exporter submits the 2 pledges of consents, he receives a			
	stamped certificate from the EDF with the amount of money due to			
	him			
	3.4.14. The exporter goes in the same day to one of the public banks to			
	deliver the certificate.			
	- The time taken in the bank depends on whether there is a			
	customer in this bank or not			
	3.4.15. The exporter receives the transfer of his money after a month from			
	delivering the certificate			
Output criteria to exit the	Transfer of the exporters' money from the Export Support Program			
business process				
Average time required to	Minimum of two months			
complete this business				
process				
	I			

## 5. Time procedure for RMG exports from Egypt

Figure 5.1 presents a time-procedure chart listing core business processes that are required to be carried out to export RMG from Egypt. The time procedure chart suggests that it takes, on average, 23 days for the exporting enterprise to fulfill commercial and regulatory requirements of 11 RMG export business processes. Notably, figure 5.1 shows the time consumed during the RMG exportation process in its narrow sense, (defined as export process excluding the impact of component importation).

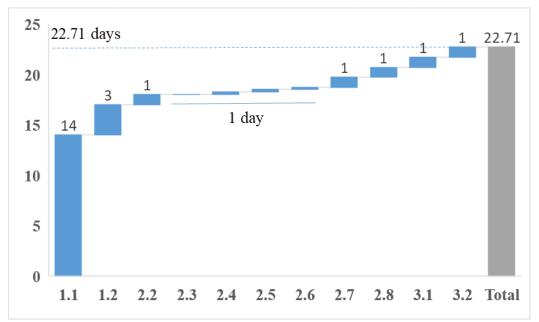


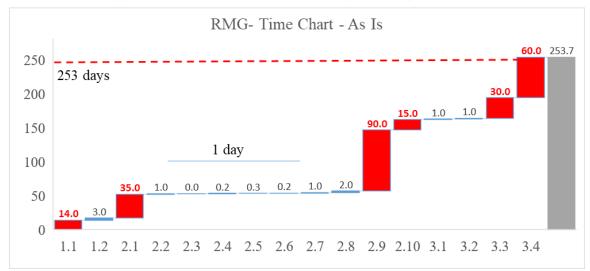
Figure 5.1. Time procedure chart for RMG- narrow exportation process

Source: Prepared by ECES.

Figure 5.2 below, on the other hand, exhibits the time chart of the RMG exportation transaction in its broader sense (i.e., taking into account the time consumed during the importation process of components). Given the complexities associated with this process during the production procedure (Observations #2 & #3 in section 2), it takes the exporting enterprise much longer time to finish the core processes, a total of 253 working days. This means an extra 230 days over and above the normal<sup>4</sup> duration of the exportation process.

The 230 days are divided as follows: core process (2.1) issuing the ICA letter-35 working days; (2.9) getting the photocopies of export certificate letters-90 working days, 2.10 present document to EDF - 15 days; and (3.3) terminating the letter of guarantee/reimbursements from customs-7 working days and (3.4) claim the payments of export support - 60 days.

<sup>&</sup>lt;sup>4</sup> Egypt's normal, which is still higher than other countries and can be reduced (To Be scenario).





Source: Prepared by ECES.

These complexities associated with the importation of components can not only cause a delay in the production and shipment processes, and thus cause possible penalties by the buyer (Observation #1 in Annex A), but can also cause more serious problems. Continuous delays in reimbursements of draw back payments from the customs authority or releasing letters of guarantee, might cause shortages of liquidity for exporting enterprises. In its turn this could lead to dwarfing of their export capabilities in the future.

# Part II: "To Be" Scenario

#### 1. The Methodology of dealing with the "To Be" scenarios

It starts with identification of key problem areas and suggestions of corrective solutions based on stakeholders' opinions, international experiences and ECES's analysis and expertise. four key observations are to be made at this stage:

- 1- Increasing exports cannot be achieved without resolving the bottlenecks in the importation processes and those related to production.
- 2- A significant portion of all problems associated with trade processes are linked primarily to the Ministry of Finance with its different departments and a secondary responsibility falling on the Ministry of Trade and Industry. The core of these problems lies in the fact that the Ministry of Finance has "collection of Money" as its main objective. Furthermore, the limited coordination between the Ministry of Finance and the Ministry of Trade and Industry, deepens the misconception and misunderstanding of the industrial and export development objective.
- 3- Most increase in cost and delay in trade processes are linked to importation of components necessary for the production of exported goods and related programs (the drawback system and temporary admission are financial compensations received by exporter after accounting for imported components). This means that improving the process of importation of all products takes top priority as it affects positivity both import and export trade processes.
- 4- International experiences in general reflect trust in the private sector and faster procedures simply because exports are envisioned as a top priority in these countries.
- 5- Radical changes in the system as per the Turkish and South Korean experiences can eliminate unnecessary steps and completely remove the role of some institutions in the export processes (e.g. Export Development Fund and Industrial Control Authority) and redefine the role of some institutions like the export development bank to preform functions similar to those of the Turkish Eximbank

Detailed methodology is as follows:

Analyzing the business process for exporting RMG products revealed a number of bottlenecks. Generally speaking, those bottlenecks arise due to either a problem in the design of the system itself, or in the implementation of the system and finally the lack of relevant policy action as clarified in table (1) below.

Nature of the Problem	Definition					
Failure in System Design	When the system fails to achieve the objective due to inadequate					
	planning, missing elements, adopting partial solutions, or system adopted					
	is not consistent to what is adopted internationally.					
Failure in system Implementation	When the system fails to achieve the objective due to problems related to					
	poor management, employees resistance, lack of human capabilities to					
	implement the new system					
Lack of relevant policy action	The problem has not been addressed by appropriate policy action, even					
	though the system design and system implementation exist					

Table 1. Definition of different types of problems

The following table proposes a list of corrective actions to each of these bottleneck and the expected impact. Corrective actions are classified by the time frame of implementation, with immediate actions denoted by the letter (I), short term (2-5 month) actions denoted by the letter (S) and medium term actions denoted by the letter (6months-year) (M). The time frame is intentionally short because the problems are very urgent to address. Several Immediate measures are meant to reduce the extent of the problem until deeper corrective actions are adopted.

These proposed corrective actions fall into two categories as follows:

category (A): first best solutions which are radical changes based on international experiences

category (B): second best solutions which are improvements the existing system

Both categories are included in our analysis in order to make sure that the "To Be" scenario is realistic and implementable.

A number of international experiences have been studied with respect to problems related to system design and system implementation. Reference is made in the table to the relevant international experience which is presented in details in Annex B. Following is the table of the modified trade process (To Be Scenario). The charts are in a separate document due to different paper size.

#### 2. Detailed table for the modified trade process "To Be"

Business process Area	Bottleneck	Nature of the problem	Relevant International Experience	Proposed corrective actions	Impact	
					Process of exporting	Others (increase in exports, decrease
						in informal payments
Pre-requisites						
	- Procedural requirements	Failure in system design	Turkey's	- Digitalization of all	quicker start of	Improve the
	that potential RMG		experience	business <sup>5</sup> services	export process and	overall business
	exporters have to follow in		(Annex B)	including linkages	removing duplicate	environment
	order to legally start			between the	documents	which will
	exporting are complicated			relevant	submission	eventually lead to
	with several organizations			organizations (M)		a rise in actual
	involved without enough					exports.
	coordination among them.			- All information		
	("As Is "section 4)			should be available		
				on the internet in a		
				timely, updated,		

 Table 2. Proposed corrective actions in the business process of exporting Ready Made Garments - HS code (6203)

<sup>&</sup>lt;sup>5</sup> It is important to emphasize that digitization is not simply the automation of the as-is existing practices, it rather means introducing real reforms to make the process efficient before putting it online.

Business process Area	Bottleneck	Nature of the problem	Relevant International Experience	Proposed corrective actions	Ітра	ct
				and in a binding manner to all (I).		
1. Buy						
1.1 Approve samples	<ul> <li>The exportation of samples is treated as if it is a regular export process (full procedures)</li> <li>Long time needed to send samples to distant locations (it takes 7-10 days to send the sample to USA)</li> </ul>	Failure in system design	Turkish experience (Annex B)	<ul> <li>Abolish all customs regulation related to exporting samples (I)</li> <li>Negotiate with large importing companies from Egypt (especially those located in distant countries like the USA) to establish liaison offices in Egypt, these liaison offices will be responsible for sample approval instead of sending the samples abroad. Tax exemptions may be offered to encourage companies to establish liaison offices (S)</li> </ul>	Simplified track for sending samples which will be reflected in reduction of the time needed to send the sample	Increase in export transaction
Trade steps of releva	ance to production		1		<u> </u>	

Business process Area	Bottleneck	Nature of the problem	Relevant International Experience	Proposed corrective actions	Impa	ict
Import process of	High cost of registering in the			Revision of the cost of		A reduction in the
RMG components	CargoX system, which in some	<ul> <li>Failure in system</li> </ul>		registering in the CargoX		cost burden of the
	cases might exceed the value of	implementation		(I)		entire export
	the transaction itself					operation
	Because its name includes the	<ul> <li>Failure in system</li> </ul>		Cancel this unnecessary	A reduction in time	
	word "security" The importation	Design		step because the item has	by 4-5 days	
	of security label has to pass			nothing to do with		
	through general security (El			national security (I)		
	Amn El Aam)					
2. Ship						
2.1 Obtain a letter	• Long time taken to calculate	<ul> <li>Failure in system</li> </ul>	<ul> <li>Korean</li> </ul>	Design one	<ul> <li>Excluding</li> </ul>	A reduction in the
from Industrial	the allowances due to	implementation	experience	template for the	yarn from allowance	actual cost burden
Control Authority	administrative logistics that	<ul> <li>Failure in system design</li> </ul>	<ul> <li>Turkish</li> </ul>	ICA letter contents	calculation would	due to the
(ICA) (needed for	requires lots of going back	<ul> <li>Lack of relevant policy</li> </ul>	experience	to be fulfilled by the	facilitate trade	elimination in the
drawback and	and forth especially if there	action	(Annex B)	exporter easily and	process	informal payment
temporary	is a disagreement on the			with less possible	for all RMG	
admission)	amounts of allowances. In			mistakes that might	producers relying on	
	such case more than one visit			revoke or distract	yarn as a direct input	
	by different audit			the process (I)	however it has no	
	committees are needed in			• Activate the local	impact on RMG	
	order to settle the			offices of ICA on	producers relying on	
	disagreement. The problem			the governorate	fabrics or any other	
				level	necessary raw	

Business process Area	Bottleneck	Nature of the problem	Relevant International Experience	Proposed corrective actions	Impact
	is aggravated for small			(decentralization)	material used in
	exporters			and provide them	production.
	• over centralization (the letter			with technical	what will make a big
	has to be signed from the			experts to finish	difference for all is
	director of the authority			inspection work	full activation of the
	himself)			without travelling	local regional offices
	• The process involved for			to the central office,	(decentralization of
	obtaining the ICA letter has			and hire enough	ICA activities)
	to be completed during			inspectors at the	
	production and before			governorate level	Reduction in
	export.			(I)	the time for obtaining
	• The exporters have to import			• An electronic	the letter from the
	the raw material themselves			signature (of ICA	industrial control to
	and not through a trader or			director) could be	no more than 7 days in
	another producer			used for exporters	case
				in remote areas to	of adjustment are
				avoid travelling to	made in the currently
				central office just to	applied system,
				get the director's	In case of complete
				signature. Another	revision of the system
				solution is to	the time will be
				replace the	reduced to zero
				director's signature	
				by the signature of	

Business process Area	Bottleneck	Nature of the problem	Relevant International Experience	Proposed corrective actions	Impact
				the local person in	
				charge (I)	
				<ul> <li>Design a program</li> </ul>	
				to Support SMEs	
				for purchasing the	
				relevant software	
				and train them on	
				how to use it (S)	
				• Return to previous	
				implemented	
				system where yarn	
				was exempted from	
				calculating the	
				allowances (I)	
				Radical change:	
				complete revision of	
				the drawback system as	
				per South Korea's and	
				turkey's experience:	
				1- exporter would	
				calculate the	
				allowances	
				himself as per a	
				number of	

Business process Area	Bottleneck	Nature of the problem	Relevant International Experience	Proposed corrective actions	Impact	
				approved predetermine formula (acknowledged internationally. 2- Cancelation of ICA letter all together 3- Ex-post ICA revision of the calculations (S)		
2.4 Collect empty container and open export certificate	truck overcrowding at port gates, and defects in the containers.	Failure in system implementation		<ul> <li>Open all ports gate (I)</li> <li>Increase the efficiency of the port management system by designing a monitoring and evaluation system for ports efficiency with a clear time line and penalties applied , which will enhance</li> </ul>	Reduction in time to collect empty	<ul> <li>Increase in port operations efficiency</li> </ul>

Business process Area	Bottleneck	Nature of the problem	Relevant International Experience	Proposed corrective actions	Impact
				port management	containers and open
				efficiency (S)	the export certificate
	- The export certificate is	<ul> <li>Failure in system</li> </ul>	Turkish	Increase the efficiency of	to a maximum of 5
	opened by the customs and not	design	experience	the currently applied	hours (the current
	the exporter	<ul> <li>Failure in system</li> </ul>	(Annex B)	NAFZA system as	direct time needed
	- Delays in opening the export	implementation		follows:	(In case of
	certificate from the NAFZA			• Allow the exporter to	adjustment in
	- Difficulties in uploading the			upload the	currently applied
	document			documents on the	system).
	-One unified system applying to			NAFZA instead of	
	all regardless of the risk			customs official (I)	
	whether risks related to the			• Upgrade the IT	
	exported goods or those related			infrastructure as	
	to reliability of the exporter			follows:	
				- Increase the	
				capacity and the	
				speed for uploading	
				of the documents, to	
				ensure the smooth	
				operation of the	
				NAFZA (I)	
				- Forms should be	
				electronic, freely	

Business process Area	Bottleneck	Nature of the problem	Relevant International Experience	Proposed corrective actions	Impact
				available and	
				downloadable, PDF	
				fillable, capable of	
				being signed	
				electronically, with	
				automatic fill-in	
				data fields (for	
				example, the date	
				and hour of	
				submission), with	
				built-in	
				spreadsheets and	
				controls	
				(validation) to	
				ensure correct	
				submissions and	
				error-free	
				calculations. Time	
				and data stamps	
				should	
				automatically apply	
				(I).	
				Radical change:	
				Revision of the	

Business process Area	Bottleneck	Nature of the problem	Relevant International Experience	Proposed corrective actions	Impact
				NAFZA system	
				along the lines of the	
				Turkish applied	
				system, where by the	
				NAFZA system	
				conducts instant risk	
				analysis and decides	
				whether the	
				consignment should	
				be forwarded for	
				physical inspection.	
				This risk analysis is	
				based on a logarithm	
				that calculates pre-	
				defined coefficients	
				determined for every	
				risk factor. And the	
				entire export	
				processes are	
				digitalized with	
				minimum human	
				intervention (S)	
				intervention (b)	

Business process Area	Bottleneck	Nature of the problem	Relevant International Experience	Proposed corrective actions	Ітра	ct
	Most trucks (trailers) in the	Lack of relevant policy		slowly upgrading of the		All cost related to
	shipping companies are old,	action	All Countries	transport fleet by:		transportation are
	dilapidated and constantly break			- Categorizing the		incurred by the
	down with little influence by the			cost of entry to the		exporter (whether
	exporter			port and raise the		directly or
				cost if the vehicles is		indirectly) Hence,
				very old.(I)		an upgrade in the
				- An initiative for		fleet will be
				upgrading the		reflected in a
				transport fleets fully		reduction in the
				starting by the trucks		transaction costs
				used by inland		and time
				haulage companies		
				supporting the		
				exports. (S)		
	Observed problems in the	Failure in system	All	<ul> <li>Increase the</li> </ul>	Reduction in the	Increase in
2.5 Check the 7	containers provided by the	implementation	countries	efficiency of the port	indirect time spent by	port
points and stuff	port that do not meet the			management system	the exporter to clean	operations
container <sup>6</sup>	inspection criteria of the			by designing a	the container and	efficiency
	exporters due to the			monitoring and	preparing it to stuff	
				evaluation system for	his products	

<sup>&</sup>lt;sup>6</sup> Exporter checks the list of the 7 points that the container is in a good case, free of any defects or damages such as holes or bad smells, its ceiling and walls are intact

Business process Area	Bottleneck	Nature of the problem	Relevant International Experience	Proposed corrective actions	Ітра	ct
	inefficiency of the relevant			ports efficiency with		
	department at the port.			a clear time line and		
	• If the transport company			penalties applied,		
	receives a defective			which will enhance		
	container from the port, upon			port management		
	returning it to the port, the			efficiency (S).		
	shipping line assumes that			• If the container is		
	the transport company is			originally defected,		
	responsible for these defects,			the transport		
	and a repair fine of up to			company should not		
	\$500 is charged.			be fined upon		
				returning it unless his		
				liability is proven (I).		
	<ul> <li>Physical inspection by</li> </ul>	• Failure in system	<ul> <li>Turkish</li> </ul>	• Adopt the	Reduce the time	- Reduction of
	customs is obligatory	design	experience	international	required for exporting	the costs due
	irrespective of whether the	• Failure in system	(Annex B)	practices where by	to just the time	to elimination
	exporter benefit from any	implementation		only 5% of the	needed to stuff the	of the costs
	advantages (export support,			shipment is subjected	containers	related to
	drawback, temporary admission,			to physical inspection		bringing the
	and also irrespective of the level			(I).		customs
	of risks involved whether the			Radical Change:		officials as
	risks related to the exported			Revision of the		the factory
	goods or those related to			NAFZA system along		
	reliability of the exporter			the lines of the		

Business process Area	Bottleneck	Nature of the problem	Relevant International Experience	Proposed corrective actions	Impact
	• High level of personal			Turkish system,	- Reduction in
	face-to-face interaction during			where by the NAFZA	the costs
	custom inspection is time-			system conducts	related to
	consuming, costly in terms of			instant risk analysis	informal
	staff effort, and conducive to			and decides whether	payments
	bribery			the consignment	- Increase the
	• Absence of discernible			should be forwarded	efficiency of
	service standard for any			for physical	the use of
	inspection by any agency. In			inspection. This risk	government
	particular, the customs do not			analysis is based on a	resources
	provide the maximum time for			logarithm that	
	its inspection or the information			calculates pre-defined	
	on the percentage of physical			coefficients	
	inspections.			determined for every	
				risk factor. And the	
				entire export	
				processes is	
				digitalized with	
				minimum human	
				intervention (RMG is	
				not subject to	
				inspection. (S)	

Business process Area	Bottleneck	Nature of the probler	Relevant n International Experience		Proposed corrective actions	Ітра	ict
2.6 Transfer	<ul> <li>Inefficiency in the port</li> </ul>	Failure in syst	em All countries	•	Allow multiple entry	Reduction in time of	Increase in port
container	management resulting in	implementation			gates to the ports (I)	required to enter the	operations
to port of	Truck overcrowding			•	Ensure the	port	efficiency
departure					availability of		
					adequate numbers of		
					customs official and		
					other relevant		
					employees at the port		
					24/7 (I)		
				•	Increase the		
					efficiency of the port		
					management system		
					by designing a		
					monitoring and		
					evaluation system for		
					ports efficiency with		
					a clear time line and		
					penalties applied,		
					which will enhance		
					port management		
					efficiency (S).		
	• If the inspection has been	• Failure in system	Turkish	•	Abolish the	Reduction of time to	- elimination
	done at the factory, the	implementation	experience		inspection at the port	a maximum 6 hours	of the
	customs still have the right to		(Annex B)		if the process has	(direct time only)	

Business process Area	Bottleneck	Nature of the problem	Relevant International Experience	Proposed corrective actions	Ітра	ict
	inspect the container and	<ul> <li>Failure in system</li> </ul>		already been done at	(In case of	informal
	break the seal even if the	design		the factory (I).	adjustment in	payments
	inspection has already been				currently applied	- Increase the
	done at the factory			• Adopt the	system).	efficiency of
	• If inspection is not done at			international norm	Time is further	the use of
	the factory, physical			where by only 5% of	reduced in case of a	government
	inspection of the container			the shipment is	complete revision of	resources
	will be done at the port			subjected to physical	NAFZA system to be	
	irrespective of whether the			inspection (I).	risk based	
	exporter benefit from any			• Monitor, penalize,		
	advantages (export support,			and eliminate		
	drawback, temporary			informal payments		
	admission, and also			along the entire		
	irrespective of the level of			process stages.		
	risks involved whether the			Radical change:		
	risks related to the exported			Revision of the		
	goods or those related to			NAFZA system		
	reliability of the exporter			along the lines of the		
	<ul> <li>During inspection at port, if</li> </ul>			Turkish system,		
	a mandatory tip is not paid,			where by the NAFZA		
	the customs inspectors			system conducts		
	might come up with an			instant risk analysis		
	excuse for full inspection			and decides whether		
				the consignment		

Business process Area	Bottleneck	Nature of the problem	Relevant International Experience	Proposed corrective actions	Impac	rt
	and unnecessarily unload the container.			should be forwarded for physical inspection. This risk analysis is based on a logarithm that calculates pre- defined coefficients determined for every		
				risk factor. And the entire export processes are digitalized with minimum human intervention ( <b>RMG</b> is not subject to inspection. (S)		
2.7 Handle container and stow vessel	<ul> <li>Not all scales are operational Sometimes the weighing process can take a whole day.</li> </ul>	Failure in system implementation	All countries	<ul> <li>Ensure the availability of adequate numbers of customs official and other relevant employees at the port 24/7 (I)</li> </ul>	Reduction in the duration taken to handle the container and stow vessel to few hours	Increase in port operations efficiency

Business process Area	Bottleneck	Nature of the problem	Relevant International Experience	Proposed corrective actions	Impact
2.8 Prepare Documents required from importer	• Delays in issuing the certificate of origin due to the delays in uploading shipment documents on the MITS system	<ul> <li>Failure in system implementation</li> </ul>	Experience	<ul> <li>Ensure all scales are operational (I)</li> <li>Design a monitoring and evaluation system for ports efficiency with a clear time line and penalties applied (S)</li> </ul>	<ul> <li>Reduction of time required to obtain the certificate of origin to few hours</li> <li>Increase in export transactions</li> </ul>
				of the documents, to ensure the smooth operation of the NAFZA (I) • Radical change: the entire export processes are digitalized with minimum human intervention (M)	

Business process Area	Bottleneck	Nature of the problem	Relevant International Experience	Proposed corrective actions	Impact
2.9 Collect	Delay in sending the export	<ul> <li>Failure in system</li> </ul>	Turkish	- Transfer of the	Reduction of time Reduction in th
photographic copies	confirmation to the dry port	design	experience	export certificate	from up to 3 costs due to th
of the export	for a period of up to three	<ul> <li>Failure in system</li> </ul>	(Annex B)	should be done	months to 1-2 elimination of
certificate	months in some cases, and	implementation		electronically only	days informal
	hence obtaining photocopies			(I).	In case of adjustment payments
	of the export certificate			- A maximum	in currently applied
	from the dry port is delayed			reasonable time for	system).
	The insertion office at the			issuing the export	Time reduced to zero
	dry ports is usually very			certificate should be	in case of complete
	crowded			enforced and	digitalization
	In most cases, the exporter			monitored (I).	
	needs to pay a mandatory			- Radical Change:	
	tip in order to speed up the			Cancel the whole	
	process			step by digitizing	
				the process	
				completely and	
				having shipment	
				documents sent	
				automatically to the	
				relevant authorities	
				which use these	
				photographic copies	
				(M)	

Business process Area	Bottleneck	Nature of the problem	Relevant International Experience	Proposed corrective actions	Impact
2.10 Present the	The long time needed to prepare	Failure in system design	Turkish	• Digitalize the all the	Reduction in time to
exporting	the documents		experience	operations of the	maximum of 1 hour
document to			(Annex B)	export development	(Given the
the Export				fund, so that all	modification in step
Development				relevant documents	2.9) is done
Fund				are up loaded/ sent	
				electronically and the	
				amounts due to the	
				exporter are	
				calculated	
				electronically(S).	
				<ul> <li>Radical</li> </ul>	
				Change	
				Abolish the role of	
				export development fund	
				and establish a direct link	
				between the customs and	
				export development bank	
				whereby the completion	
				of the export transaction	
				payment are notified to	
				the bank and the amount	
				due for the exporter are	
				calculated automatically	

Business process Area	Bottleneck	Nature of the problem	Relevant International Experience	Proposed corrective actions	Impa	oct
				and payment to exporters		
				account is made		
3. Pay				accordingly (M)		
3.3 Terminate letter		<ul> <li>Failure in system</li> </ul>	The Korean	• Extend the time to	Reduce the time from	■ Increase in
of guarantee/reimbu	• The process of	implementation	and Turkish	reimburse the money	a month to a	export
rsement form	reimbursing the money is	<ul> <li>Failure in system</li> </ul>	experience	from the drawback	maximum of 1 day	transactions
customs	lengthy and costly. In many	design	(Annex B)	system up to three	maximum of 1 day	<ul> <li>Increase the</li> </ul>
Customs	cases, exporters miss critical	<ul> <li>Lack of relevant</li> </ul>	(Think D)	years (I)		number of
	deadlines and thus lose	policy action		<ul><li>Allow the</li></ul>		small
	eligibility for reimbursement due	poney action		reimbursement to be		exporters
	to the delay in receiving			done at the level of		benefiting
	documents from customs.			the local customs		from the draw
	<ul> <li>Short time allowed for</li> </ul>			office (I)		back system
	the exporter to apply for			<ul> <li>Decisions impacting</li> </ul>		<ul><li>Availability of</li></ul>
	reimbursing the money from a			reimbursement from		liquidity to
	drawback system (year and half)			the customs or the		exporters
	<ul> <li>Reimbursing is done at</li> </ul>			ministry of finance		exponents
	the central customs office			should be discussed		
	<ul> <li>The limited benefit from</li> </ul>			thoroughly with the		
	the system by small			business community		
	exporters due to the			before being		
	1			enforced. In addition,		

Business process Area	Bottleneck	Nature of the problem	Relevant International Experience	Proposed corrective actions	Impact
	complication of the			proper dissemination	
	system			and cascading should	
	• Customs is the main			take place (I).	
	authority where exporters			• It is important that	
	get reimbursement (Tariff			the compensation	
	and Vat), but there are also			program keeps up	
	reimbursement formalities			with the level of	
	with the ministry of			exportation taking	
	finance (export			place, because	
	compensation) and with			exporters need	
	the QIZ.			liquidity and not	
	<ul> <li>Key decisions regarding</li> </ul>			giving them their due	
	reimbursements are often			revenues affects their	
	being taken without proper			ability to spend (I)	
	cascading to the lower				
	administrative levels			Radical Change	
	responsible for			Revision of the	
	implementation or			system to integrate a	
	communication with the			special track for	
	business community.			small exporters to	
				benefit from the	
				drawback system	
				along the lines of the	

Business process Area	Bottleneck	Nature of the problem	Relevant International Experience	Proposed corrective actions	Impact	
				Korean experience		
				(S).		
				• Radical change A		
				complete		
				digitalization of the		
				export processes, so		
				that the letter of		
				guarantee is		
				terminated		
				automatically once		
				exporting has been		
				done (M)		
				Radical Change:		
				Include amounts of		
				money due to		
				exporters from VAT ,		
				customs ( or any		
				other payments		
				related to the ministry		
				of finance) in a credit		
				account that is used		
				to subtract his due		
				payments to the		

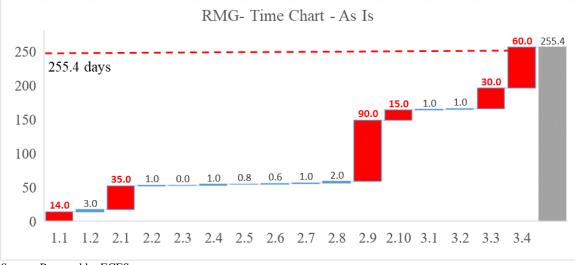
Business process Area	Bottleneck	Nature of the problem	Relevant International Experience	Proposed corrective actions	Impact	
3.4 Export support	<ul> <li>Long time and</li> </ul>	<ul> <li>Failure in system</li> </ul>	Turkish	government in a timely way (clearance process) (S) • Abolish the direct	Reduction of the time	Increase in export
system payment .	complicated process to reimburse of the money from the export support system	design	experience (annex B)	<ul> <li>involvement of the ministry of finance and the assigned public commercial banks from the Export support system. (I)</li> <li>Radical Change Abolish the role of export development fund and establish a direct link between the customs and export development bank whereby the notification of completion of the export transaction payment are notified to the export development</li></ul>	to few days	transaction

Business process Area	Bottleneck	Nature of the problem	Relevant International Experience	Proposed corrective actions	Impact
				bank and the amount	
				due for the exporter are	
				calculated	
				automatically and	
				payment to exporters	
				account is made	
				accordingly (M)	

Finally, it should be stressed, that a dialogue with exporters should be done on a regular basis, through a weekly meeting with export councils, this is in addition to a consultation process with the exporters before implementing any new policy, with a feedback mechanism on the implementation. It is also very important to consider the capabilities of implementing government agencies before putting any policy into action. This will lead to re-trust between government and exporters and save efforts and time wasted with a definite positive impact on the business environment.

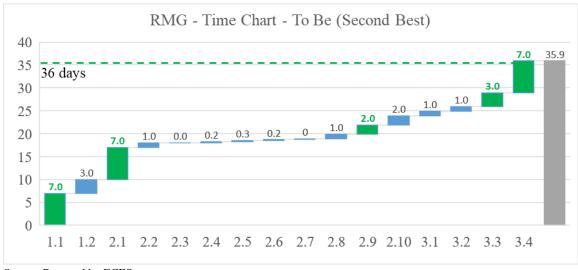
In conclusion, the time required to complete the business process for exporting RMG, will be reduced from currently 255 days (including indirect time) to just 36 days in the 2nd best scenario and 16 days in the first best scenario as highlighted in charts (1), (2), (3) and table (3).

Figure 1. RMG – time chart, "As Is" situation

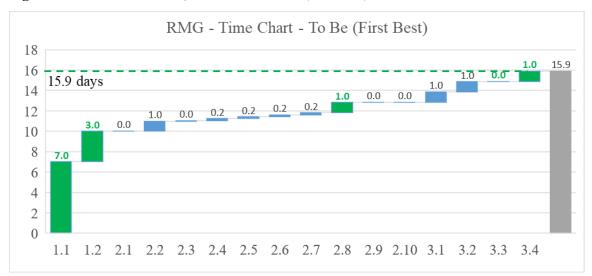


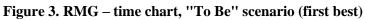
Source: Prepared by ECES.

Figure 2. RMG – time chart, "To Be" scenario (second best)



Source: Prepared by ECES.





Source: Prepared by ECES.

ID	Business Process	Number of Days	To Be (Second Best)	To Be (First Best)
1.1	Approve samples	3	3	3
1.2	conclude sales contract and trade terms	3	3	3
2.1	Obtain a letter from industrial control authority	35	7	0
2.2	Arrange private inspection	1	1	1
2.3	Book a container	0.04	0.0	0.04
2.4	Pick container and open an export certificate	1	0.2	0.21
2.5	Check 7 points and stuff container	0.8	0.25	0.15
2.6	transfer container to port o departure	0.6	0.2	0.21
2.7	Stow container on the vessel	1	0.2	0.21
2.8	Prepare documents required by importer	2	1	1
2.9	Obtain photographic copies of the export certificate	90	2	0.0
2.10	Present export documents to EDF	15	2	0.04
3.1	Establish payment guarantee	1	1	1
3.2	Claim payment of goods	1	1	1
3.3	Terminate Letter of Guarantee/Reimbursement from customs	30	3	0.04
3.4	Claim the payment of export support	60	7	1
	Total	255.4	35.9	15.9

# Table 3. RMG – timetable, first best vs second best scenario

Source: Prepared by ECES.

# Annexes

#### Annex A: Horizontal Observations

#### **Observation #1**

The industry imports some of the components used in production, and thus it is forced to comply with Decree 43 as well as the unified window system (MTS), both are part of import procedures that are known to take a long time. In fact, the MTS system increased customs clearance procedures from 3 days to 8 days, if not more.

At another level, other than the resulting delays, especially in the case of decree 43, lots of problems with a weakly digitized process are faced. The whole process was seen as awkward by foreign suppliers leading many of them to stop supplying to Egypt, and finally corrupt behavior emerged as a certain stage of the process involved the approval of the Minister of Industry or other departments in the same ministry, which meant that employees in the Ministry have a say in how quickly the process can be completed.

The problem is bigger in case of small-value components, because the costs related to the cargoX system might be higher than the value of the product itself.

What is worse is that the producing company has to also comply with the central bank decision issued last March 2022 whereby "LCs" for the full value of the shipment irrespective of supplier's facilitations, replace "document-based payment system" that has been used for the last 20 years or more. This new decision by the Central Bank literally put a complete hold on importation of all products, including components, in a way that paralyzed the production process in all sectors. Recently it has been announced that this decision will be cancelled by December 2022

#### **Observation #2**

Meeting the delivery time is currently jeopardized by the limited availability of the shipping lines and containers. Not only does this problem affect the cost of shipping, but also extend the time for shipping and product delivery and thus erode the comparative advantage Egypt has vis-a-vis its competitors, which is its proximity to the importing countries and the time taken to import from Egypt

#### **Observation #3**

Exports come in three types depending on the location of the enterprise and whether or not it intends to export all product items using the imported material or to partially use it for export as

well as produce some for the local market. If the enterprise is located in the free zone, then trade is called "transit trade," the enterprise does not pay customs or value added taxes on the material it imports, and all imported material/component stay in the free zone, produced and shipped out. They must comply with Decree 43 though, which is the only complication they face, and it did not exist at all a few years ago as mentioned above.

Inland enterprises that follow the temporary admission system do not pay any customs on imported material but instead they provide the government with guarantees of different kinds: either a letter of guarantee or the net value of the enterprise itself. The latter choice requires the company to be operational for no less than three years

This is to protect the country's right in case they do not export products that use up all imported material. Inland enterprises that follow the drawback system pay customs upon entry of imported components and cash back the value equivalent to what they have exported.

In both cases (temporary admission and drawback), exports are relieved from custom duties on the imported material used for production of these exports, but the relief itself is either done in advance or after calculation of what has actually been exported. Both systems necessitate going through the Industrial Control Authority as explained in detail in the next observation.

#### **Observation #4**

As explained above inland enterprises are exempted from custom duties only if they export the product. The customs on imported material used for products sold in the local market have to paid in full. Should the exporting enterprise smuggle the imported components in the local market or if it overestimates "allowances" (the amount of material that does not go into production or wasted during the production) it would be evading payment of required custom duties which a criminal act. Starting in the 1990s and to date there has been a big hidden mistrust by the government in RMG exporters. The mistrust is based on few limited instances of actual smuggling.

#### **Observation #5**

In the case of inland enterprises big or small, the "payment" stage of the export transaction does not only involve the payment for exported shipment from the foreign buyer, but also involves local payment through the drawback or temporary admission system (in the latter case, release of the letter of guarantee. Both systems are associated with a process of measuring "allowances". The task is performed by the Industrial Control Authority through visits to exporting enterprises by technical committees. The process involves paperwork of its own and more than one visit by the technical committees in case of disagreement on amounts of "allowances". The process involves both the Industrial Control Authority and the Customs Authority. If not completed in the right sequence, the exporting enterprise cannot retrieve the drawback incentive or release its letter of guarantee associated with the temporary admission system. The methodology of measuring allowances is not transparent; even minor changes in specs of minor deviation from process call for a new ICA letter or render the existing one useless. With the mistrust in observation #4, the process can be tedious and take a long time, not to mention the involvement of informal payments to speed up the process.

In addition, the duration for completing Industrial Control Authority procedure is highly affected by the geographical location of the enterprise. The Authority has 16 branches, ten of which are in different governorates, including six in Upper Egypt. Such geographical spread is supposed to facilitate the service delivery, but unfortunately this is not the case because the team of technical experts that do the inspection and measurement of unused material is located primarily in the central office, which means that everything must be done through it. These committees must travel to different governorates to do the inspection. This unavoidable traveling is translated into longer time for completing that step even if the procedure itself goes smoothly without any disagreements between the enterprise and the member of the technical committee doing the inspection.

Finally, the letter from the Industrial Control Authority is currently issued yearly (as opposed to open time previously) and it takes around two months to finish the letter.

#### **Observation #6**

In addition to local payments from the temporary admission and drawback system, RMG is one of the products that is eligible to payments from the Export Support Program.

The administration of this program is theoretically under the Ministry of Trade and Industry, but this has been transformed over the years with the direct involvement of the Ministry of Finance which decides when, and how much money the exporters is going to be reimbursed, which not only complicates the process but also affects the exporters' ability to continue in his activities and remain dynamic in the export operation.

#### **Observation #7**

The entire process of reimbursing the money whether from drawback system, temporary admission, or export support program is very slow, which limits the availability of liquidity for exporters.

For example, to benefit from the incentives provided by the drawback and temporary admission, the exporter needs to submit the photographic copy of the export certificate to release the letter of guarantee and get reimbursed for already paid customs duties on imported components. Any delay related to the issuance of these photographic copies might subject the exporter to the risk of not getting reimbursed.

As for the export support program in addition to the complication created from the involvement of multiple parties in the system, the timing of the actual reimbursement of the payments from the export support program may take several months, depending on the availability of funding from the Ministry of Finance. Further, the transfer of the money from the banks to the exporter's account takes around one month from the date of delivering the certificate of payment to the bank.

#### **Observation #8**

The difference between big and small enterprises lies in the ability of the first to have an administrative team to handle the import and export procedures efficiently. The small enterprise cannot, so it must use the services of one of the 'facilitators' who are self-employed and handle more than one company at a time. The process of completing the needed steps can take double or triple the time depending on how efficient the facilitator is and how much effort he is dedicating for the company. Since the estimation of "allowances" translates into money, the inspection can be repeated several times until the two sides reach an agreement. The bigger enterprises typically have more leverage than smaller companies in reaching a conclusion in case of disagreement. Finally, smaller companies are a lot more likely to export via an exporting company or simply produce for an exporting company. This way the transaction is simply a local order without going through any of the ordeals of exportation.

Another difference between the small and big enterprises relates to their ability to benefit from the drawback system. According to the executive regulations of the customs law to benefit from the drawback system, the exporter must import the raw material himself, which automatically limits

the capability of small exporters to benefit from this system, since they sometimes resort to importing companies to import the required raw material.

# **Observation #9**

The "Buy" stage either takes place by the producing enterprise directly with the buyer or through an exporting company that strikes deals with buyers and passes the order to a local producing enterprise. The actual technical sampling and bank documents are all done by the producing company, no difference at all. The only difference is that the approval certificate offered to the producing company following checking random samples of the finished product is not done by the buyer himself but rather by the exporting company on his behalf. Such quality and spec control by either of them and giving the certificate to the producing company does not mean that the producer is no longer responsible for the bulk shipment. He is still subject to fines if defects are discovered in tangible amounts.

## **Observation #10**

In some cases, the exportation of samples are treated as a regular export transaction.

## **Observation #11**

There are several institutional problems related to:

- The weak IT infrastructure in the Customs Authority. Many steps take a longer time than expected because the IT system is not functioning.
- The weak role of the Ministry of Trade and Industry, as opposed to the full power of the Ministry of Finance in the face of the exporters being in charge of customs including the administration of drawback and temporary systems. In addition to deciding on the exporters payments in relation to the Export Support program.
- The lack of communication with the FEI champers and the export councils when the decisions are taken.
- The inefficiency of the Egyptian Commercial Service in supporting the exporters with new business opportunities.

# Annex B: International Experiences

South Korea
Drawback System
. In Korea, drawback system is applied on imported raw materials that are used for exporting purposes and then the exporter applies for the drawback system
to get the money he paid already during the importation process.
However, this should be done under certain conditions:
• Products should be manufactured with the imported raw materials and exported within 2 years from the date of acceptance of the import declaration
for the raw materials.
• There are 2 types of drawbacks:
- Individual drawback which require the proof of tax paid and;
- Simplified fixed drawback which do not require so.
First: Individual drawback:
A refund of customs duties paid for the quantity of raw materials used for export goods. The document required are
-Document verifying the export
-Document proving the tax paid
-Calculation bill of raw material requirements, Requirement statement, Ready reckoner, Material specification
• In the individual drawback system exporters calculate raw material requirements by choosing one of the 6 methods prescribed in the Directive on raw
material requirements calculation, management and examination.
• An application for the refund of customs duty is to be made within 2 years from the date on which the raw material were provided for export
<ul> <li>After confirmation of information on application and submitted documents, the drawback is remitted to the exporter bank account</li> </ul>
<ul> <li>Post drawback audit is done to ensure the accuracy of the drawback amounts after payment of the drawback except for those who have been punished</li> </ul>
for an illegal drawback.

## Second: Simplified Fixed Drawback

This drawback system is designed for the benefit of small exporters, where refund done in accordance with the list of simplified fixed drawback rates, which presents fixed amounts of drawbacks for every KRW 10,000 in export value. To benefit from this system, the exporter is only required to present a document verifying the exports without submitting a certificate of tax payment for raw materials during importation and a calculation bill of raw material requirement.

#### The Turkish Export Business Process and Export Support

- The prerequisites for exporting is membership in the relevant export association, and to be registered is the BILEG software, further the exporter should acquire all licenses/ permits or letters of conformity as per the national law. Most of these authorizations are granted through an electronic system "Single Window System", therefore it is not necessary to attach them in paper to the customs declaration.
- All the business processes related to exporting is digitalized. Customs declarations can be filled in data by the exporter in entry rooms at customs administrations or in exporter's office through EDI, a web based software.
- For inspection Turkey adopt a risk based system. In this system good are categorized from high risk to low risk and accordingly determine which imported or exported consignments will go through physical inspections. The method of inspection and customs officer who will carry out inspection is determined by the system automatically. Methods for inspection are as follows:
  - 1. Red line: Physical examination of the goods and document control of related customs declaration with attached documents.
  - 2. Yellow line: Document control of related custom declaration with attached documents. There is no physical examination of the goods
  - 3. Blue line: Post control of the customs declaration with attached documents. There is no physical examination of the goods or document control at the time of export.
  - 4. Green line: No physical/document control.

RMG always belong to the green category except in the case of corruptive behavior. Such incidents are discovered through checking of random samples, and in such case the exporter is channeled to the red group and physical inspection takes place

- In turkey's drawback system the exporter calculates the allowances.
- Samples are exempted from applying any rules regarding customs
- Institutionally all export associations are under the umbrella of a governmental organization called "TIM". Each exporter firm has to be a member of the relevant sectoral and regional association. Specific role of TIM includes:
  - To represent the exporters in and outside Turkey
  - To provide coordination and solidarity among Exporter Associations
  - To participate in determination of export targets and policies; to perform works to achieve the determined export targets and to make contribution to the works performed by other bodies and organizations.

- To perform works in coordination with public bodies and organizations on subjects related directly or indirectly with foreign trade and to make contributions to the works being performed
- This is addition to supporting innovation, entrepreneurship and providing and trainings to students and employees TIM is managed by a private sector board of director, and it finance its activates through acquiring 0.5% of every export shipment.
- In addition to TIM, the Turkish Eximbank plays an important role is supporting exports. The Bank is a fully state-owned bank acting as the Turkish government's major export incentive vehicle in Turkey's sustainable export strategy. As Turkey's official export credit agency, Eximbank has been mandated to support foreign trade and Turkish contractors/investors operating overseas. The Bank currently supports Turkish exporters, contractors and investors through various credit, guarantee and insurance programs similar to export credit agencies of developed countries. It engages in direct lending activities as well as implementing insurance and guarantee schemes within the same institution. The bank provides serval credit scheme to finance short term, medium and long term needs of exporters and producers. The loans are provided against real export targets, the realization of which are monitored through the digital export transaction history of the exporter. Loans are given at 1/3 of the commercial bank's interest rate
- Other incentives given to exporters include a free zone status to the biggest 100 exporting companies irrespective of their location. Further there is a tax reduction for regions in turkey that still suffer from under industrialization.